

# City of Union City

## Measure B Funds

Union City, California

*Financial Statements and  
Independent Auditor's Reports*

*For the year ended June 30, 2021*



**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**For the year ended June 30, 2021**

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## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Alameda County Transportation Commission – Measure B Funds (Measure B Funds) of the City of Union City, California (City), as of and for the year ended June 30, 2021, and the related notes to the financial statements.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California  
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## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure B Funds as of June 30, 2021, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure B Funds and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2021, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

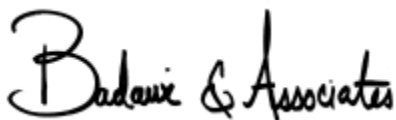
### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Measure B Funds' financial statements. The budgetary comparison information is presented for the purpose of additional analysis and is not a required part of the financial statements.

The budgetary accounting and the budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information is fairly stated, in all material respects, in relation to the financial statements as a whole.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated July 6, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance in relation to Measure B Funds.



Badawi & Associates, CPAs  
Berkeley, California  
July 6, 2022

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**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**Balance Sheets and Statements of Net Position**  
**June 30, 2021**

	Special Revenue Funds	
	Streets & Roads	Bike & Pedestrian Paths
<b>ASSETS</b>		
Cash and investments	\$ 2,188,429	\$ 1,018,456
Receivables:		
Intergovernmental	172,143	53,445
<b>Total assets</b>	<b>2,360,572</b>	<b>1,071,901</b>
<b>LIABILITIES AND NET POSITION/FUND BALANCE</b>		
<b>Liabilities</b>		
Accounts payable	14,175	10,879
Other accrued liabilities	10,444	9,475
Due to other funds	2,722	-
<b>Total liabilities</b>	<b>27,341</b>	<b>20,354</b>
<b>Net position/fund balance</b>		
Fund balance:		
Restricted for street maintenance & improvements	2,333,231	1,051,547
<b>Total restricted</b>	<b>2,333,231</b>	<b>1,051,547</b>
<b>Total net position/fund balance</b>	<b>2,333,231</b>	<b>1,051,547</b>
<b>Total liabilities and net position/fund balance</b>	<b>\$ 2,360,572</b>	<b>\$ 1,071,901</b>

See accompanying notes to the financial statements



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Enterprise Funds

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Mass Transit	Paratransit	Total
\$ -	\$ -	\$ 3,206,885
109,950	81,361	416,899
109,950	81,361	3,623,784
-	-	25,054
-	-	19,919
109,950	81,361	194,033
109,950	81,361	239,006
-	-	3,384,778
-	-	3,384,778
-	-	3,384,778
\$ 109,950	\$ 81,361	\$ 3,623,784

**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**For the year ended June 30, 2021**

	Special Revenue Funds		
	Streets & Roads	Bike & Pedestrian Paths	Total
<b>REVENUES:</b>			
Direct Local Program Distribution Allocation	\$ 845,209	\$ 262,413	\$ 1,107,622
Investment income	18,553	8,973	27,526
<b>Total revenues</b>	<b>863,762</b>	<b>271,386</b>	<b>1,135,148</b>
<b>EXPENDITURES:</b>			
Public works	175,583	46,951	222,534
<b>Total expenditures</b>	<b>175,583</b>	<b>46,951</b>	<b>222,534</b>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<b>688,179</b>	<b>224,435</b>	<b>912,614</b>
<b>FUND BALANCES:</b>			
Beginning of year	1,627,766	818,336	2,446,102
Prior period adjustments (Note 6)	17,286	8,776	26,062
Beginning of year, as restated	1,645,052	827,112	2,472,164
End of year	<b>\$ 2,333,231</b>	<b>\$ 1,051,547</b>	<b>\$ 3,384,778</b>

See accompanying notes to the financial statements

**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**For the year ended June 30, 2021**

	Enterprise Funds		Total
	Mass Transit	Paratransit	
<b>OPERATING EXPENSES:</b>			
Purchased transportation	\$ 539,846	\$ 399,476	\$ 939,322
<b>Total operating expenses</b>	<u>539,846</u>	<u>399,476</u>	<u>939,322</u>
<b>OPERATING LOSS</b>	<u>(539,846)</u>	<u>(399,476)</u>	<u>(939,322)</u>
<b>NONOPERATING REVENUES:</b>			
Direct Local Program Distribution Allocation	539,846	399,476	939,322
<b>Total nonoperating revenues</b>	<u>539,846</u>	<u>399,476</u>	<u>939,322</u>
<b>Change in net position</b>	-	-	-
<b>NET POSITION:</b>			
Beginning of year	-	-	-
End of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying notes to the financial statements

**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**Statement of Cash Flows**  
**For the year ended June 30, 2021**

	Enterprise Funds		
	Mass Transit	Paratransit	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Cash payment to vendors for services	\$ (539,846)	\$ (399,476)	\$ (939,322)
<b>Net cash provided (used) by operating activities</b>	<u>(539,846)</u>	<u>(399,476)</u>	<u>(939,322)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Direct Local Program Distribution Allocation	539,846	399,476	939,322
<b>Net cash provided (used) by noncapital financing activities</b>	<u>539,846</u>	<u>399,476</u>	<u>939,322</u>
<b>Net increase (decrease) in cash and cash equivalents</b>	-	-	-
<b>CASH AND CASH EQUIVALENTS:</b>			
Beginning of year	-	-	-
End of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Operating loss	<u>\$ (539,846)</u>	<u>\$ (399,476)</u>	<u>\$ (939,322)</u>

See accompanying notes to the financial statements

**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements**  
**For the year ended June 30, 2021**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

All transactions of the Alameda County Transportation Commission Measure B Funds (Measure B Funds) of the City of Union City, California (City), are included as separate special revenue and enterprise funds in the basic financial statements of the City. Measure B Funds are used to account for the City's share of revenues earned and expenditures incurred under the City's streets and roads, bike and pedestrian, transit, and paratransit programs. The accompanying financial statements are for Measure B Funds only and are not intended to fairly present the financial position or results of operations of the City.

**B. Basis of Accounting**

Governmental Fund Financial Statements

The accompanying financial statements of the special revenue funds are prepared on the modified accrual basis of accounting. Revenues are generally recorded when measurable and available, and expenditures are recorded when the related liabilities are incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a "current financial resources" measurement focus, wherein only current assets and current liabilities generally are included on the balance sheets. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance.

Proprietary Fund Financial Statements

The financial statements of the enterprise funds are prepared on the accrual basis of accounting. Revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the related liability is incurred.

All proprietary funds are accounted for using the "economic resources" measurement focus. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position presents increases (revenues) and decreases (expenses) in net position. Operating revenues in a proprietary fund are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**C. Fund Accounting**

The accounts are maintained on the basis of fund accounting. A fund is a separate accounting entity with a self-balancing set of accounts.

The following funds are used:

Special Revenue Fund – To account for the proceeds of specific revenues (other than for capital projects) that are legally restricted to be expended for specified purposes.

Enterprise Fund – To account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods and services to the general public on a continuing basis be recovered through user charges.

**D. Fund Balance/Net Position**

Fund balances of governmental funds are classified in one of five categories:

Nonspendable Fund Balance – Represents that portion of fund balance that includes amounts that are either 1) not in a spendable form; or 2) legally or contractually required to be maintained intact. Amounts considered “not in a spendable form” include items that are not expected to be converted to cash, such as prepaid items and long-term notes receivable.

Restricted Fund Balance – Represents that portion of fund balance that reflects constraints placed on the use of resources (other than nonspendable items) that are either 1) externally imposed by creditors, such as through debt covenants, grantors, contributors, or the laws and regulations of other governments; or 2) imposed by law through constitutional provisions or enabling legislation. These restrictions may be effectively changed only with the consent of the resource provider.

Committed Fund Balance – Represents that portion of fund balance that includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council, the City government’s highest-level decision-making authority. In order for funds to be considered committed, an ordinance must be introduced at a City Council meeting describing the proposed action. The ordinance must be published in the City’s official newspaper of publication within 15 days of adoption. Ordinances are then codified in the City’s municipal code. Those funds collected and expended for specific purposes defined in the City’s municipal code are reported as committed fund balances. The established constraints remain binding until the City Council takes action to amend the applicable section of the municipal code.

Assigned Fund Balance – Represents that portion of fund balance that includes amounts that are constrained by the City’s intended use of the resources but are neither restricted nor committed. Such intent needs to be established at the highest level of decision making or by an official designated for that purpose. The City Council has given the City Manager the authority to assign amounts to be used for specific purposes.

**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

***D. Fund Balance/Net Position, Continued***

Unassigned Fund Balance – Represents that portion of fund balance that includes amounts that are not contained in any of the other fund balance categories. The General Fund is the only governmental fund that may report a positive amount as unassigned fund balance. For all other governmental funds, only negative balances may be reported as unassigned fund balance.

Net position is classified in the following categories:

Net Investment in Capital Assets – Consists of capital assets net of accumulated depreciation reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

Restricted Net Position – Consists of funds restricted by external creditors, grantors, contributors, or laws or regulations of other governmental entities.

Unrestricted Net Position – Consists of any amounts that do not meet the definition of net investment in capital assets or restricted net position.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and then unassigned.

In circumstances when an expense is made for a purpose for which amounts are available in multiple net position classifications, net position is generally depleted in the order of restricted and then unrestricted.

The City's enterprise funds, Paratransit and Mass Transit, report zero amounts in their net position. The Measure B funds supplement passenger fares and operating grant revenues. All Measure B funds revenues are expended in the fiscal year they are allocated.

***E. Use of Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**F. Statement of Cash Flows**

For purposes of the statement of cash flows, cash equivalents are defined as investments with original maturities of 90 days or less, which are readily convertible to known amounts of cash. The City considers all pooled cash and investments (consisting of cash and investments and restricted cash and investments) held by the City as cash and cash equivalents because the pool is used essentially as a demand deposit account from the standpoint of the funds. The City also considers all non-pooled cash and investments (consisting of cash with fiscal agents and restricted cash and investments held by fiscal agents) as cash and cash equivalents because investments meet the criteria for cash equivalents defined above.

**2. MEASURE B FUNDS**

Under Measure B, approved by the voters of Alameda County in 1986 (ACTA “Old” Measure B) and in 2000 (ACTIA Measure B), the City receives a portion of the proceeds of an additional one-half cent sales tax to be used for transportation-related purposes. This Measure was adopted with the intent that the funds generated by the additional sales tax will not fund expenditures previously paid for by property taxes but rather would be used for additional projects and programs.

Major projects funded by Measure B were as follows:

Streets and Roads Program – To provide funding for citywide overlay and slurry seal projects, paving maintenance, and installation of new traffic signals.

Bike and Pedestrian Program – To help fund construction of new sidewalks, citywide trail system rehabilitation, and intersection improvements.

Paratransit Program – To help fund Americans with Disabilities Act (ADA) mandated service; to help fund the Union City “Paratransit Plus” program, which offers an expanded service area, group trips for seniors and the disabled, and urgent medical trips; and to help fund extended weekday service hours. Measure B funds are considered spent in the year the funds are earned.

Mass Transit Program – To help fund the operations of the City’s own bus system, Union City Transit. This system operates daily (except for holidays) and provides local transit service to major destinations within the City. Union City Transit makes connections with other transit systems including BART, AC Transit, and the Dumbarton Express. Measure B funds are considered spent in the year the funds are earned.



**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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**3. CASH AND INVESTMENTS**

Measure B Funds are to be pooled with the City’s cash and investments in order to generate optimum investment income.

The City pools its available cash for investment purposes. The City’s cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturity of three months or less from date of acquisition. Cash and cash equivalents are combined with investments and displayed as cash and investments.

Investment income is allocated quarterly to funds based on their proportionate share of average quarterly cash balances.

Amounts reported as unrealized gain/(loss) in market value of investments are made in accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, which states all investment income, including changes in the fair value of investments, should be recognized as revenue in the operating statement.

Measure B Funds had the following cash and investments at June 30, 2021:

Cash and investments	\$3,206,885
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**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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**3. CASH AND INVESTMENTS, CONTINUED**

**A. Investments**

Under the provisions of the City’s investment policy, and in accordance with California Government Code, the following investments are authorized:

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Minimum Credit Quality</u>	<u>Maximum Percentage of Portfolio</u>
U.S. Agency and U.S. Government	5 years	N/A	No limit
State of California Obligations	5 years	N/A	No limit
CA Local Agency Obligations	5 years	N/A	No limit
Prefunded Municipal Obligations	N/A	AAA	No limit
Banker Acceptances	365 days	AAA	No limit
Commercial Paper	270 days	AAAm	No limit
Negotiable Certificates of Deposit	365 days	AAA	No limit
Repurchase Agreements	1 year	AAA	No limit
Money Market Mutual Funds	N/A	AAAm	No limit
Collateralized Bank Deposits	5 years	None	No limit
Mortgage Pass-through Securities	5 years	AA	20%
Time Deposits	365 days	AAA	No limit
Guaranteed Investment Contracts	N/A	AA	No limit
California Local Agency Investment Fund	N/A	N/A	No limit

In accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, investments were stated at fair value using the aggregate method in all funds and component units. The City’s investments are carried at fair market value as required by generally accepted accounting principles. The City accounts for all changes in fair value that occurred during the year and these changes are reflected in the fund balance or net position for the fiscal year. These investment value changes are unrealized since the City’s policy is to buy and hold investments until maturity dates.

**B. Risk Disclosures**

Interest Risk – Interest risk is the fluctuation in the fair value of investments due to changes in interest rates. The City’s exposure to losses caused by rising interest rates is minimized by limiting the average maturity of the City’s investments to not exceed five years.

**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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**3. CASH AND INVESTMENTS, CONTINUED**

Credit Risk – Credit risk is the risk of loss of value of a security or investment due to downgrade of its rating due to a change in the ability of the issuer to fulfill its debt obligations. With the exception of U.S. Treasury securities and authorized pools, no more than 50% of the City’s total investment portfolio will be invested in a single security type or with a single financial institution to reduce the City’s exposure to credit risks.

Custodial Credit Risk – The custodial credit risk for investments is the risk that in the event of the failure of a counterparty, the investor will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. None of the City’s investments were subject to custodial credit risk.

**C. Local Agency Investment Fund**

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The balance is available for withdrawal on demand. The City’s investments with LAIF at June 30, 2021, include a portion of the pool funds invested in structured notes and asset-backed securities. These investments include the following:

Structured Notes - Debt securities (other than asset-backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.

Asset-Backed Securities – Securities, the bulk of which are mortgage-backed securities, that entitle their purchasers to receive a share of the cash flows from a pool of assets, such as principal and interest repayments from a pool of mortgages (e.g., collateralized mortgage obligations) or credit card receivables.

As of June 30, 2021, the City invested in LAIF, which had invested 2.31% of the pool investments in structured notes and asset-backed securities compared to 3.37% in the previous year. The City reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The fair value of LAIF was calculated by applying a factor of 1.000083 to the total investments held by LAIF.

**4. INTERGOVERNMENTAL RECEIVABLES**

**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Notes to Financial Statements, Continued**  
**For the year ended June 30, 2021**

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Intergovernmental receivables represent the Measure B sales tax revenues for the fiscal year received from the Alameda County Transportation Commission after June 30, 2021.

**5. COMMITMENTS AND CONTINGENCIES**

The City participates in several grant programs. These programs are subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

**6. PRIOR PERIOD ADJUSTMENTS**

The City recorded prior period adjustments to correct interest allocation to the Measure B Funds.

	Fund Balance, as Previously Reported at June 30, 2020	<u>Prior Period Adjustments</u>	Fund Balance, as Restated at June 30, 2020
		Interest Allocation	
Streets & Roads	\$ 1,627,766	\$ 17,286	\$ 1,645,052
Bike & Pedestrian Paths	\$ 818,336	\$ 8,776	\$ 827,112

## **SUPPLEMENTARY INFORMATION**

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**City of Union City**  
**Alameda County Transportation Commission – Measure B Funds**  
**Supplementary Information**  
**For the year ended June 30, 2021**

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**1. BUDGETARY BASIS OF ACCOUNTING**

**A. *Budgetary Control and Budgetary Accounting***

The City Council adopts a two-year operating budget for the General Fund, Special Revenue funds, and Debt Service funds, with each year of the budget document independent of the other. The operating budget is effective July 1 and lapses the following June 30. Budgets are adopted on a basis consistent with generally accepted accounting principles. The budget is controlled at the department level in the General Fund and at the fund level for all other funds. The City's five-year capital improvement plan serves as the basis for the capital project budgets. Appropriations for Capital Project funds are approved at the same time operating budgets are adopted. These appropriations are made in the fiscal year the capital project is scheduled to commence and are effective for the life of the project. Amendments to capital budgets may be approved by Council at any time during the project's life. As a result, budget-to-actual schedules are not presented.

The City Council may amend the budget by resolution during the fiscal year. The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions which alter the total appropriations of any fund must be approved by the City Council. Transfers between funds must be approved by the City Council. There were certain amendments made to the budget during the year for changes in employee compensation plans and to address variances between the original budget and actual activities. These adjustments are reflected in the final budget information presented in the comparison schedules.

Under encumbrance accounting, purchase orders, contracts, and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of the formal budgetary process. Encumbrances outstanding at year-end are carried forward to the following fiscal year and are re-appropriated by City Council resolution.

**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**Supplementary Information, Continued**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**ACTC Streets & Roads Special Revenue Fund**  
**For the year ended June 30, 2021**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Direct Local Program Distribution Allocation	\$ 719,699	\$ 719,699	\$ 845,209	\$ 125,510
Investment income	5,000	5,000	18,553	13,553
<b>Total revenues</b>	<b>724,699</b>	<b>724,699</b>	<b>863,762</b>	<b>139,063</b>
<b>EXPENDITURES:</b>				
Current:				
Public works	433,000	1,436,957	175,583	1,261,374
Capital outlay	5,000	5,000	-	5,000
<b>Total expenditures</b>	<b>438,000</b>	<b>1,441,957</b>	<b>175,583</b>	<b>1,266,374</b>
<b>REVENUE OVER (UNDER) EXPENDITURES</b>	<b>286,699</b>	<b>(717,258)</b>	<b>688,179</b>	<b>1,405,437</b>
<b>Net change in fund balance</b>	<b>\$ 286,699</b>	<b>\$ (717,258)</b>	<b>688,179</b>	<b>\$ 1,405,437</b>
<b>FUND BALANCES:</b>				
Beginning of year, as restated			1,645,052	
End of year			<b>\$ 2,333,231</b>	



**City of Union City**  
**Alameda County Transportation Commission - Measure B Funds**  
**Supplementary Information, Continued**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**ACTC Bike & Pedestrian Paths Special Revenue Fund**  
**For the year ended June 30, 2021**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Direct Local Program Distribution Allocation	\$ 233,341	\$ 233,341	\$ 262,413	\$ 29,072
Investment income	3,000	3,000	8,973	5,973
<b>Total revenues</b>	<b>236,341</b>	<b>236,341</b>	<b>271,386</b>	<b>35,045</b>
<b>EXPENDITURES:</b>				
Current:				
Public works	245,000	921,601	46,951	874,650
<b>Total expenditures</b>	<b>245,000</b>	<b>921,601</b>	<b>46,951</b>	<b>874,650</b>
<b>REVENUE OVER (UNDER) EXPENDITURES</b>	<b>(8,659)</b>	<b>(685,260)</b>	<b>224,435</b>	<b>909,695</b>
<b>Net change in fund balance</b>	<b>\$ (8,659)</b>	<b>\$ (685,260)</b>	<b>224,435</b>	<b>\$ 909,695</b>
<b>FUND BALANCES:</b>				
Beginning of year, as restated			827,112	
End of year			<b>\$ 1,051,547</b>	

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Independent Auditor's Report

To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Alameda County Transportation Commission - Measure B Funds (Measure B Funds) of the City of Union City, California (City), as of and for the year ended June 30, 2021, and the related notes to the financial statements, and have issued our report thereon dated July 6, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting in relation to the Measure B Funds (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

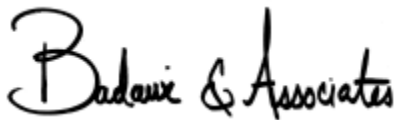
To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California  
Page 2

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's Measure B Funds' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Badawi & Associates". The signature is written in a cursive, flowing style.

Badawi & Associates, CPAs  
Berkeley, California  
July 6, 2022



## REPORT ON MEASURE B COMPLIANCE

### Independent Auditor's Report

To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California

#### **Report on Compliance**

We have audited the City of Union City, California (City)'s compliance with the types of compliance requirements described in the agreement between the City and Alameda County Transportation Commission applicable to Measure B 2000 that could have a direct and material effect on the City's Measure B Funds for the year ended June 30, 2021.

#### *Management's Responsibility*

Management of the City is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Measure B Funds.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on the City's compliance based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the agreement between the City and Alameda County Transportation Commission applicable to Measure B 2000. Those standards and the agreement require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the Measure B Funds occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the Measure B Funds. However, our audit does not provide a legal determination of the City's compliance.

#### *Opinion on Measure B Funds*

In our opinion, the City complied, in all material respects, with the types of compliance requirements related to the agreement between the City and Alameda County Transportation Commission applicable to Measure B 2000 for the year ended June 30, 2021.

To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California  
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***Other Matter***

Under Measure B, approved by the voters of Alameda County in 2000, the City received 12 months of revenue from July 2020 through June 2021. The Local Streets and Roads program received \$845,209, the Bike and Pedestrian program received \$262,413, the Mass Transit program received \$539,846, and the Paratransit program received \$399,476. These financial statements reflect 12 months of revenue for the Local Streets and Roads, Bike and Pedestrian, Mass Transit, and Paratransit programs.

**Report on Internal Control Over Compliance**

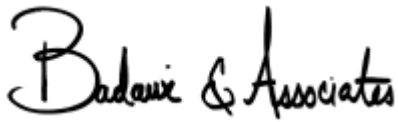
Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Mayor and Members of City Council  
of the City of Union City  
Union City, California  
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The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the agreement between the City and Alameda County Transportation Commission applicable to Measure B 2000. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Badawi & Associates". The signature is written in a cursive, flowing style.

Badawi & Associates, CPAs  
Berkeley, California  
July 6, 2022