

# Sunol Smart Carpool Lane Joint Powers Authority

ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2021





ANNUAL FINANCIAL REPORT

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### INDEPENDENT AUDITOR'S REPORT

The Governing Board Sunol Smart Carpool Lane Joint Powers Authority Oakland, California

### Report on Financial Statements

We have audited the accompanying financial statements of the Sunol Smart Carpool Lane Joint Powers Authority (Authority) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the Table of Contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority as of June 30, 2021 and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Pleasant Hill, California DATE



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### MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2021

Management has prepared the following discussion and analysis of the Sunol Smart Carpool Lane Joint Powers Authority (the Authority) financial performance, which provides an overview of its financial activities for the fiscal year ended June 30, 2021. Management encourages readers to consider the information presented here in conjunction with the accompanying financial statements and related notes.

### **Financial Highlights**

- Total net position decreased by \$1.1 million or 16.6 percent from \$6.83 million to \$5.70 million as of June 30, 2021, compared to June 30, 2020. This decrease is mostly due to a decrease in cash and investments related to the suspension of revenue operations in August 2020 to allow for the transition to a new toll system and other construction activities on the Interstate 680 (I-680) express lane. Capital assets, net of accumulated depreciation, comprised \$0.25 million or 4.4 percent of the total net position at June 30, 2021.
- For the year ended June 30, 2021, cash and cash equivalents decreased by \$0.90 million or 13.7 percent from \$6.57 million to \$5.67 million compared to June 30, 2020. This decrease is mostly related to the suspension of revenue operations to allow for construction activities.
- Operating revenue was \$0.09 million during fiscal year 2021, a decrease of \$1.78 million or 95.4 percent from fiscal year 2020 attributed to the suspension of revenue operations in August 2020 to allow for construction work on the I-680 express lane.
- The Authority's total operating expenses including depreciation were \$0.80 million during fiscal year 2021, a decrease of \$1.08 million or 57.3 percent from fiscal year 2020. This decrease is attributed to the suspension of revenue operations which resulted in a significant reduction in operations and maintenance expense. Operating expenses of \$0.80 million for fiscal year 2021 were primarily comprised of ongoing program operation and maintenance costs.

### **Overview of the Basic Financial Statements**

The basic financial statements of the Authority are presented as a single enterprise fund, which reports all activities using the accrual basis of accounting and the economic resources measurement focus. With this basis of accounting, revenues are recorded when earned and expenses are recorded when the related liabilities are incurred. The enterprise fund is used to account for the collection of toll revenues and payment of the Authority's expenses. The financial statements provide both long-term and short-term financial information and information about cash flows. The Authority's financial statements are presented as follows:

- Statement of Net Position;
- Statement of Revenues, Expenses and Changes in Net Position;
- Statement of Cash Flows; and
- Notes to Basic Financial Statements.

### MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2021

### **Financial Analysis**

The following table presents the Authority's net position as of June 30, 2021, and June 30, 2020:

	June 30, 2021		Jui	ne 30, 2020
Current assets	\$	5,678,834	\$	6,610,629
Capital assets, net		252,582		729,477
Total assets		5,931,416		7,340,106
Total liabilities		(235,419)		(513,468)
Net position	\$	5,695,997	\$	6,826,638

The following table presents the Authority's change in net position for the fiscal year ended June 30, 2021, and the period ended June 30, 2020:

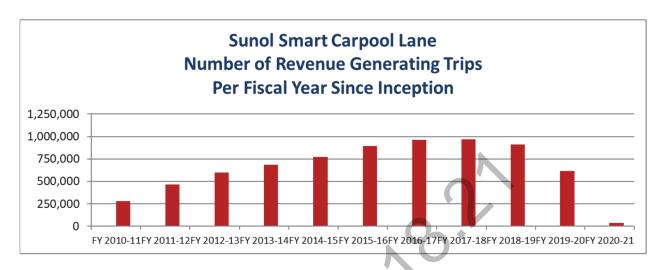
K U	Ju	ne 30, 2021	Jur	ne 30, 2020
Operating revenues	\$	85,930	\$	1,870,119
Operating expenses		803,851		1,883,186
Operating income		(717,921)		(13,067)
Nonoperating revenues (expenses)		(412,720)		119,834
Increase (decrease) in net position		(1,130,641)		106,767
Net position, beginning of period		6,826,638		6,719,871
Net position, end of period	\$	5,695,997	\$	6,826,638

While Alameda County Transportation Commission (Alameda CTC) continues as the managing agency of the Sunol Smart Carpool Lane, it does not subsidize administrative support costs on behalf of the Authority. Accordingly, Sunol Smart Carpool Lane costs have been included in the Statement of Revenues, Expenses, and Changes in Net Position (see Note 3 to the financial statements on page 15 for a more detailed explanation).

The Authority began operating a toll lane on the Sunol Grade segment of southbound I-680 in Alameda and Santa Clara counties on September 20, 2010. Annual toll lane usage had almost doubled, going from 465,688 trips during fiscal year 2012, the lane's first full fiscal year of operations, to 907,972 trips in fiscal year 2019; however, the number of trips decreased in fiscal year 2020, to 615,054 trips, related to the suspension of toll collections in fiscal year 2020 due to the COVID-19 pandemic shelter-in-place order that was put in place on March 16, 2020. In fiscal year 2021, the number of trips was down even further to 34,228 related to the suspension of revenue operations which began in August 2020 to allow for the transition to a new toll system and other construction work on the I-680 express lane.

### MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2021

The following chart demonstrates the trips that have been taken in the toll lane by fiscal year since inception in September 2010.



During the fiscal year ended June 30, 2021, cash and investments decreased by \$899.7 thousand or 13.7 percent. Revenues for the period, including investment and other income, in the amount of \$90.2 thousand, plus the change in receivables of \$32.0 thousand were offset by the change in liabilities of \$278.0 thousand and operations and maintenance expenses of \$743.9 thousand which resulted in the overall change in the cash balance.

### **Capital Assets**

The following table presents the Authority's capital asset activity from June 30, 2020 to June 30, 2021:

	Jui	ne 30, 2020	 Additions	Deletions	Ju	ne 30, 2021
Toll revenue equipment	\$	1,925,442	\$ =	\$ (1,056,126)	\$	869,316
Accumulated depreciation		(1,195,965)	(59,878)	639,109		(616,734)
Net book value	\$	729,477	\$ (59,878)	\$ (417,017)	\$	252,582

Additional information regarding the Authority's capital assets can be found in Note 5 on page 17 of this report.

### **Comparison of Budget to Actual**

Prior to each fiscal year, the Authority adopts a budget for the coming year. The adopted operating revenue budget for fiscal year 2021 was \$2.1 million; however, this was updated at mid-year to \$85.2 thousand. Actual operating revenues were \$85.9 thousand, which was \$0.7 thousand or less than one percent more than budget.

The adopted operating expense budget was \$3.8 million; however, this was updated at mid-year to \$1.7 million. Actual operating expenses were \$0.8 million, which was \$0.9 million or 53.6 percent less than budget due to the suspension of revenue operations which resulted in reduced operating expenses for the fiscal year.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2021

The adopted investment income budget for fiscal year 2021 was \$70.0 thousand; however, this was updated at mid-year to \$33.0 thousand. Actual investment income was \$4.3 thousand or 87.0 percent less than budget due to a sharp decline in the market rate of interest and reduced cash balances related to the suspension of revenue operations.

There was no budget adopted for capital projects and no capital expenses were incurred during the fiscal year. However, there is a related capital project administered by Alameda CTC which encompasses an automated toll violation enforcement system and construction for continuous access in the southbound express lane in addition to construction for a full express lane in the northbound direction (see 'Other Significant Matters' section below).

### **Other Significant Matters**

Alameda CTC, in cooperation with the California Department of Transportation and the Federal Highway Administration, is in the process of constructing a High Occupancy Vehicle (HOV)/Express Lane on northbound I-680 from the State Route (SR) 237 interchange in Santa Clara County to north of the SR-84 interchange in Alameda County. The complete project will: widen about fifteen (15) miles of the freeway to accommodate the HOV/Express Lane along with several auxiliary lanes to facilitate the smooth and safe transition of traffic between local streets and the freeway interchanges; add a new nine-mile HOV/Express Lane with associated improvements between Auto Mall Parkway and SR-84 to provide congestion relief; upgrade the I-680 Southbound Express Lane access configuration from controlled to a near continuous access configuration; modify bridge crossings; construct retaining walls to accommodate the widening; and repave the full project limits. The project approval and environmental phase was completed in the summer of 2015. To provide operational benefits and expedite congestion relief in the corridor, the design efforts for an initial nine-mile segment from Auto Mall Parkway to SR-84 began in August 2015. This first phase of the project was advertised in September 2017 and awarded the following November, and construction on Phase 1 began in March 2018. The new northbound lane was opened in October 2020.

The Authority was originally formed to plan, design, construct, and administer the operations of a value pricing high-occupancy vehicle program on the Sunol Grade segment of I-680 between the interchange of Alcosta Boulevard in the City of Dublin in Alameda County and SR 237 (Calaveras Boulevard) in the City of Milpitas in Santa Clara County. In addition to managing the operations of the existing toll lane, the Authority provides oversight for the planning, design and construction of the northbound project and is responsible for the operations and maintenance of the express lane.

Revenue operations were suspended on August 10, 2020 and began operating in HOV ONLY mode, restricting usage of the express lane to carpools and qualified clean air vehicles during operating hours. This was a necessary step in the transition to the new toll system, allowing for removal of the original toll system infrastructure and completion of the civil construction work. The suspension of revenue operations affected all aspects of the financial statement for fiscal year 2021 including revenues, expenses, assets, and liabilities, resulting in a reduction to net position of \$1.1 million. Expenses are expected to continue to outpace revenues until the lanes are opened for revenue operations in the Spring of 2022 due to ongoing program operations and utility costs.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2021

### **Request for Information**

This financial report is designed to provide a general overview of the Authority's finances for all those interested in the finances of the Sunol Smart Carpool Lane JPA. Questions concerning the information provided in this report or requests for additional financial information should be addressed to the Finance Department at 1111 Broadway, Suite 800, Oakland, CA 94607.



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### STATEMENT OF NET POSITION

**JUNE 30, 2021** 

ASSETS		
Current Assets		
Cash and investments		\$ 5,674,552
Interest receivable		4,282
Total Current Assets		5,678,834
Capital assets, net of accumulated depreciation		252,582
Total Assets		5,931,416
LIABILITIES	<b>K</b>	
Current Liabilities		
Accounts payable		168,900
Accrued liabilities		66,519
Total Liabilities	70.	235,419
NET POSITION		
Investment in capital assets	•	252,582
Unrestricted		5,443,415
Total Net Position		\$ 5,695,997

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2021

OPERATING REVENUES		
Toll revenue		\$ 85,930
Total operating revenue		 85,930
OPERATING EXPENSES		
Operations and maintenance		743,973
Depreciation expense		59,878
Total operating expenses		 803,851
Operating Income		 (717,921)
NONOPERATING REVENUES (EXPENSES) Investment income Loss on disposal of assets Total nonoperating revenues Change in net position	18.	 4,297 (417,017) (412,720) (1,130,641)
Net Position - Beginning Net Position - Ending	<b>70.</b>	\$ 6,826,638 5,695,997

### STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash receipts from customers	\$ 103,283
Payments to suppliers for goods and services	 (1,022,022)
Cash flows from operating activities	(918,739)
CASH FLOWS FROM INVESTING ACTIVITIES	
Cash receipts from interest income	18,992
Net change in cash and cash equivalents	(899,747)
Cash and Cash Equivalents - Beginning	6,574,299
Cash and Cash Equivalents - Ending	\$ 5,674,552
RECONCILIATION OF OPERATING INCOME	
TO NET CASH PROVIDED BY OPERATING ACTIVITIES	
Operating income	\$ (717,921)
Adjustments to reconcile operating income to net	
cash provided by operating activities:	
Depreciation expense	59,878
Changes in assets and liabilities:	
Decrease in receivables	17,353
Increase in liabilities	(278,049)
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ (918,739)

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### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2021

### **NOTE 1 – REPORTING ENTITY**

The Sunol Smart Carpool Lane Joint Powers Authority (the Authority) is a joint powers authority, organized in February 2006 pursuant to a joint powers agreement (Agreement) among the Alameda County Congestion Management Agency (ACCMA), the Alameda County Transportation Improvement Authority (ACTIA), and the Santa Clara Valley Transportation Authority. As of July 1, 2010, ACCMA and ACTIA have been succeeded by Alameda County Transportation Commission (Alameda CTC) which has all of the powers and responsibilities of the former agencies. The Agreement was entered into pursuant to the Government Code of the State of California, commencing with Section 6500. The Authority was formed to plan, design, construct, and administer the operations of a value pricing high-occupancy vehicle program on the Sunol Grade segment of Interstate 680 in Alameda and Santa Clara Counties. Members of the Authority's Board of Directors are elected officials representing Alameda and Santa Clara Counties. The Interstate 680 (I-680) Express Lane is located along a 14-mile stretch of I-680 in the southbound direction from State Route 84 (SR-84) south of Pleasanton to State Route 237 in Milpitas, California, and has been in operation since September 2010 and along a nine-mile stretch of I-680 in the northbound direction from south Grimmer Blvd. in Fremont, California to SR-84.

### **NOTE 2 – MANAGING AGENCY**

Alameda CTC is the managing agency of the Authority. From inception of the Authority in 2006, Alameda CTC provided all administrative support including office space, staff time, accounting, and insurance. While Alameda CTC continues as the managing agency, it ceased funding these administrative support costs on behalf of the Authority as of July 1, 2012. Accordingly, all of the Authority's operating costs are included in the Statement of Revenues, Expenses, and Changes in Net Position.

### **NOTE 3 – SIGNIFICANT ACCOUNTING POLICIES**

### **Basis of Presentation and Accounting**

All activities of the Authority are reported using the economic resources measurement focus and the accrual basis of accounting, in accordance with accounting principles generally accepted in the United States of America, as applicable to governmental agencies. With this measurement focus, all assets and liabilities associated with operations are included on the Statement of Net Position. Revenues are reported when earned and expenses are reported when the related liabilities are incurred.

Enterprise funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the Authority's principal ongoing operations. The principal operating revenue of the Authority is the collection of toll revenue.

Operating expenses of the Authority are made up of operations and maintenance costs and depreciation. Since inception of the Authority, Alameda CTC as the managing agency provided administrative support and subsidized operations and maintenance costs of the Sunol Smart Carpool Lane through its I-680 Southbound HOT Lane Project. As of July 1, 2012, the managing agency no longer funded the Authority's administrative support costs. Accordingly, these costs as well as all other operations and maintenance costs incurred by the Authority have been included in the Statement of Revenues, Expenses, and Changes in Net Position since July 1, 2012.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2021

### NOTE 3 – SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Authority adheres to accounting principles issued by the Governmental Accounting Standards Board (GASB).

### **Revenue Recognition**

The Authority recognizes toll revenue at the time the toll lane is used, net of funds for invalid transactions, equipment malfunctions, and other various issues.

### **Net Position**

Net position is reported in the following categories:

- Net Investment in capital assets This category includes all capital assets net of accumulated depreciation. The Authority has no capital related debt.
- Unrestricted This category represents net position of the Authority that is not restricted for any project or other purpose.

State law requires net toll revenues to be used only for construction of high-occupancy vehicle facilities and the improvement of transit services within the corridor from which the revenue was generated. The Board designated \$2,500,000 of net position for ongoing maintenance cost such as the replacement of toll equipment (including hardware and software) and roadway rehabilitation. In addition, the Board designated another \$2,000,000 of net position as an operational risk reserve designed to ensure the financial stability of the agency. The Board has set a target of \$20 million to be accumulated in this operational risk reserve, depending on available net operating surplus, which would be eligible to be spent on unforeseen risks or a catastrophic type failure, such as a pandemic significantly affecting traffic in the lanes or an overall failure of toll system equipment.

### Cash Equivalent

The Authority considers all highly liquid investments to be cash equivalents. As such, the Authority's investment in the Local Agency Investment Fund (LAIF) is considered to be a cash equivalent because withdrawals from the LAIF pool are available on an amortized cost basis which is substantially the same as the fair value reported in the financial statements.

#### **Estimates**

The preparation of basic financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and related disclosures. Accordingly, actual results may differ from those estimates.

### NOTE 4 – CASH AND INVESTMENTS

The Authority had \$429,094 cash in the bank and \$5,245,458 invested with the Local Agency Investment Fund (LAIF) for total cash and investments of \$5,674,552 as of June 30, 2021. The Authority's investment policy follows the investment policy of its managing agency, Alameda CTC.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2021

### NOTE 4 – CASH AND INVESTMENTS (Continued)

Cash held in banks is entirely collateralized by the bank holding the deposit. California law requires banks and savings and loan institutions to pledge government securities with a market value of 110 percent of the deposit or first trust deed mortgage notes with a value of 150 percent of the deposit as collateral for all municipal deposits (investment pool deposits). This collateral remains with the institution, but is considered to be held in the name of the investment pool and places the Authority, which is a participant in the investment pool, ahead of general creditors of the institution.

LAIF is a State of California external investment pool which is regulated by California Government Code §16429 under the oversight of the Treasurer of the State of California. The pool is not registered with the Securities and Exchange Commission. The fair value of the Authority's investments in the pool is reported in the accompanying financial statement at amounts based upon the Authority's prorata share of the fair value provided by LAIF for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on accounting records maintained by LAIF, which is recorded on the amortized cost basis. LAIF transactions are restricted to 15 transactions per month with a minimum transaction amount of \$5,000 and increments of a thousand dollars thereafter. LAIF is not rated.

Custodial credit risk is the risk that in the event a financial institution or counterparty fails, the Authority would not be able to recover the value of its deposits and investments. At June 30, 2021, the Federal Depository Insurance Corporation insured the Authority's cash deposits up to \$250,000 and the financial institution's trust department collateralized the remainder of the Authority's deposits in the Authority's name.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Authority would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority's investments are not exposed to custodial credit risk.

Fair Value Measurements – The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Investments in the LAIF are uncategorized because deposits to and from the investment pool are made on the basis of \$1 and not at fair value.

### **NOTE 5 – CAPITAL ASSETS**

Equipment costing \$5,000 or more and having a useful life of more than one year is reported in the Statement of Net Position at historical cost. Capital assets are depreciated using the straight-line method over estimated useful lives of five to twenty years.

The Authority incurred a loss on disposal of assets during fiscal year 2021 for the disposal of assets that will no longer be compatible with the newer technology once the Alameda CTC's I-680 Capital Project work is completed and the express lane becomes operational once again.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2021

### **NOTE 5 – CAPITAL ASSETS (Continued)**

Capital asset balances at June 30, 2021, and activity for the year then ended, are as follows:

	Ju	ne 30, 2020	30, 2020 Additions		Deletions	June 30, 2021	
Toll revenue equipment	\$	1,925,442	\$	-	\$ (1,056,126)	\$	869,316
Accumulated depreciation		(1,195,965)		(59,878)	639,109		(616,734)
Net book value	\$	729,477	\$	(59,878)	\$ (417,017)	\$	252,582

### **NOTE 6 – RISK MANAGEMENT**

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters.

The following is a list of insurance covering operations:

Type of coverage	Deductible		Limits
General liability	\$ 5,000 \$	10,000,000	per occurrence
Employee and public officials errors & omissions	5,000	10,000,000	per occurrence
Public officials personal liability	500	500,000	per occurrence
Employment practices liability	5,000	10,000,000	per occurrence
Employment benefits liability	5,000	10,000,000	per occurrence
Employee and public officials dishonesty	-	1,000,000	per occurrence
Auto liability	5,000	10,000,000	per occurrence
Uninsured/underinsured motorists	-	1,000,000	per occurrence
Property	5,000	800,000,000	per occurrence
Boiler and machinery	5,000	100,000,000	per occurrence
Flood	500,000	800,000,000	per occurrence
Pollution	5,000	2,000,000	per occurrence/annual aggregate
Cyber	50,000	2,000,000	per occurrence/annual aggregate
Mobile equipment	5,000	800,000,000	per occurrence
Trailer	250	100,000	per occurrence
Excess liability	-	5,000,000	per occurrence/other aggregate

There are no claims in excess of insured amounts during the past three years.

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