



CPAs AND ADVISORS

CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS  
EMERYVILLE, CALIFORNIA  
FOR THE YEAR ENDED JUNE 30, 2019

FINANCIAL STATEMENTS

Focused  
on YOU



CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION  
COMMISSION  
MEASURE B FUNDS  
EMERYVILLE, CALIFORNIA  
  
FINANCIAL STATEMENTS  
  
FOR THE YEAR ENDED JUNE 30, 2019

CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION  
COMMISSION  
MEASURE B FUNDS  
EMERYVILLE, CALIFORNIA

FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2019

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## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council  
City of Emeryville, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Alameda County Transportation Commission Measure B Funds (Measure B Funds) of the City of Emeryville, California (the City), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the Honorable Mayor and Members of the City Council  
City of Emeryville, California

**Opinions**

In our opinion, the financial statements referred to above, present fairly, in all material respects, the respective financial position of the Measure B Funds of the City, as of June 30, 2019, and the respective changes in financial position thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

**Emphasis of Matter**

As described in Note 1 to the financial statements, the financial statements are prepared in accordance with the Alameda County Transportation Commission Measure B agreement which requires that financial statements present only the activities relating to the program, and does not purport to present fairly, the financial position of the City as of June 30, 2019, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Restriction of Use**

Our report is intended solely for the information and use of the City and the Alameda County Transportation Commission, and is not intended to be, and should not be used by anyone other than these specified parties.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2019 on our consideration of the City's internal control over financial reporting of the Measure B Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Brea, California  
November 26, 2019



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH APPLICABLE REQUIREMENTS AND ON INTERNAL CONTROL OVER COMPLIANCE

To the Honorable Mayor and Members of City Council  
City of Emeryville, California

### ***Report on Compliance***

We have audited the compliance of the City of Emeryville, California (the City), with the types of compliance requirements described in the agreement with the Alameda County Transportation Commission dated March 15, 2012, that are applicable to its Measure B Funds for the year ended June 30, 2019.

### ***Management's Responsibility***

Management is responsible for compliance with the laws, regulations, contracts, and grant requirements applicable to its agreement with the Alameda County Transportation Commission.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on the City's compliance based on our audit of the compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the agreement with the Alameda County Transportation Commission dated March 15, 2012 that are applicable to its Measure B Funds. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a material effect on the Measure B Funds occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion. However, our audit does not provide a legal determination of the City's compliance with those requirements.

### ***Opinion***

In our opinion, the City of Emeryville, California is in compliance with the laws and regulations, contracts, and grant requirements related to the 2000 Measure B Fund as of June 30, 2019 as specified in the agreement between the City and the Alameda County Transportation Commission.

### ***Report on Internal Control over Compliance***

The management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements listed above. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on the Measure B Funds in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.





To the Honorable Mayor and City Council  
City of Emeryville, California

*A deficiency in internal control over compliance* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement will not be prevented or detected and corrected on timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in the internal control over compliance that we consider material weaknesses as defined above. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the agreement with the Alameda County Transportation Commission dated March 15, 2012, that are applicable to its Measure B Funds. Accordingly, this communication is not suitable for any other purpose.

Brea, California  
November 26, 2019

CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS

BALANCE SHEET  
JUNE 30, 2019

	<u>Paratransit</u>	<u>Local Streets and Roads</u>	<u>Bicycle and Pedestrian</u>	<u>Totals</u>
<b>Assets</b>				
Cash and investments	\$ 59,702	\$ 52,470	\$ 63,977	\$ 176,149
Receivables:				
Accrued interest	239	41	174	454
Due from ACTC	5,768	57,124	6,938	69,830
Due from other governments	40	-	-	40
<b>Total Assets</b>	<b><u>\$ 65,749</u></b>	<b><u>\$ 109,635</u></b>	<b><u>\$ 71,089</u></b>	<b><u>\$ 246,473</u></b>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts payable	\$ 19,621	\$ 72,577	\$ 32,653	\$ 124,851
<b>Total Liabilities</b>	<b><u>19,621</u></b>	<b><u>72,577</u></b>	<b><u>32,653</u></b>	<b><u>124,851</u></b>
<b>Fund Balances</b>				
Restricted for Measure B Programs and Projects	46,128	37,058	38,436	121,622
<b>Total Fund Balances</b>	<b><u>46,128</u></b>	<b><u>37,058</u></b>	<b><u>38,436</u></b>	<b><u>121,622</u></b>
<b>Total Liabilities and Fund Balances</b>	<b><u>\$ 65,749</u></b>	<b><u>\$ 109,635</u></b>	<b><u>\$ 71,089</u></b>	<b><u>\$ 246,473</u></b>



CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS

STATEMENTS OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2019

	<u>Paratransit</u>	<u>Local Streets and Roads</u>	<u>Bicycle and Pedestrian</u>	<u>Totals</u>
<b>Revenues</b>				
Measure B Direct Local Distributions	\$ 35,067	\$ 347,302	\$ 42,183	\$ 424,552
Interest income	1,679	6,014	2,514	10,207
<b>Total Revenues</b>	<b><u>36,746</u></b>	<b><u>353,316</u></b>	<b><u>44,697</u></b>	<b><u>434,759</u></b>
<b>Expenditures</b>				
Public works	-	1,342,141	177,795	1,519,936
Adult services	32,622	-	-	32,622
<b>Total Expenditures</b>	<b><u>32,622</u></b>	<b><u>1,342,141</u></b>	<b><u>177,795</u></b>	<b><u>1,552,558</u></b>
Excess of Revenues Over Expenditures	4,124	(988,825)	(133,098)	(1,117,799)
Fund Balances, Beginning of Year	42,004	1,025,883	247,506	1,315,393
Restatement			(75,972)	(75,972)
<b>Fund Balances, End of Year As Restated</b>	<b><u>\$ 46,128</u></b>	<b><u>\$ 37,058</u></b>	<b><u>\$ 38,436</u></b>	<b><u>\$ 121,622</u></b>

**CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2019**

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**Note 1: Summary of Significant Accounting Policies**

**a. Reporting Entity**

All transactions of the Alameda County Transportation Commission - Measure B Funds (Measure B Funds) of the City of Emeryville, California (the City), are included in a separate special revenue fund in the basic financial statements of the City. The Measure B Fund is used to account for the City's share of revenues earned and expenditures incurred under the City's paratransit, local streets and roads, and bicycle and pedestrian programs. The accompanying financial statements are for Measure B Funds only and are not intended to fairly present the financial position of the City and the results of its operations.

**b. Basis of Accounting**

The accompanying financial statements are prepared on the modified accrual basis of accounting. Revenues are generally recorded when measurable and available, and expenditures are recorded when the related liabilities are incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurable focus. All governmental funds are accounted for using a "current financial resources" measurement focus, wherein only current assets and current liabilities generally are included on the balance sheets. Operating statements of governmental funds present increased (revenues and other financing sources) and decreased (expenditures and other financing uses) in net current assets.

**c. Description of Funds**

The account is maintained on the basis of fund accounting. A fund is a separate accounting entity with a self-balancing set of accounts.

The following fund type is used to account for Measure B Funds activities:

*Special Revenue Funds* are used to account for revenues derived from specific sources, and for which expenditures are legally restricted for specific purposes.

**d. Fund Balances**

Measure B Funds fund balances are restricted. A restricted fund balance represents amounts that can be spent only for specific purpose because of the following: constitutional provisions; enabling legislation; constraints that are externally imposed by creditors, grantors, or contributors; or the laws and regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

**CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS**

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

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**Note 2: Cash and Investments**

Cash and investments are maintained on a pooled basis with those of other funds of the City. Pooled cash and investments consist of deposit with banks, pooled investments and individual investments. All investments are stated at fair value. Pooled investment earnings are allocated monthly based on the average monthly cash and investment balances of the various funds related to the entities of the City.

Measure B Funds reported cash and investments at June 30, 2019, of \$176,149.

See the City's Comprehensive Annual Financial Report for disclosures related to cash and investments and the related custodial risk categorization.

**Note 3: Measure B Funds**

Measure B, approved by the voters of Alameda County in 1986 and 2000, accounts for a pro-rata share of the one-half percent sales tax, funds to be collected for a duration of 20 years. The restrictive use of this fund, coupled with the formation of a Citizen's Watchdog Committee, embraces the principle of accountability. The categories of this fund are sub-divided as follows:

- Paratransit
- Local Streets and Roads
- Bicycle and Pedestrian Safety

Projects funded by Measure B were as follows:

Paratransit Program - to provide transit services for the elderly and the handicapped.

Local Streets and Roads - to repair various streets around the City.

Bike and Pedestrian - to provide sidewalk and ADA improvements and to implement the bikeway network.

From a pool of funds held by the county, 9.02% is allocated for distribution as a subsidy to cities with paratransit programs. Funds allocated to the City for the paratransit program are received separately from funds received for capital projects and are recorded in a special revenue fund.

An additional 22.34% of the pool is allocated among the cities in the county, based on the cities' populations and the number of roads within their city limits for other transportation-related projects. Funds allocated for streets and roads, bike safety and pedestrian safety are recorded in a special revenue fund.

**Note 4: Grant and Other Revenues**

In accordance with Alameda County Transportation Commission's audited financial statement requirements for fiscal year 2018/19, only Measure B Direct Local Distribution Program funds are included. Grants revenues, fares, funds received through a project specific fund agreement (PSFA, used for specific defined capital projects) or any other non-Measure B funds are not included in the audited financial statements.

**CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS**

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2019**

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**Note 5: Commitments and Contingencies**

The City participates in several grant programs. These programs have been audited by the City's independent accountants in accordance with the provisions of applicable state and federal requirements. No cost disallowances were proposed as a result of these audits; however, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

**Note 6: Restatement**

The Measure B Funds reported a restatement of \$75,972 related to expenditures spent in previous years related to the Christie Ave. Trail project. This project was funded by a combination of Measure B local distributions and grant funding. An adjusting entry was made in the current fiscal year to properly classify these expenditures as local distributions of Measure B Funds.

**CITY OF EMERYVILLE  
ALAMEDA COUNTY TRANSPORTATION COMMISSION  
MEASURE B FUNDS**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2019**

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None noted.