

Agenda Item 4.1 April 11, 2011

# SUNOL SMART CARPOOL LANE JOINT POWERS AUTHORITY GOVERNING BOARD MINUTES OF MARCH 14, 2011

Chair Supervisor Haggerty convened the Sunol Smart Carpool Lane JPA at 9:44 a.m.

### **1.0 PLEDGE OF ALLEGIANCE**

The Pledge of Allegiance was led by Board member Art Dao.

### 2.0 ROLL CALL

Muller conducted the roll call and confirmed a quorum.

### 3.0 PUBLIC COMMENT

There was no public comment.

### 4.0 MINUTES OF FEBRUARY 14, 2011

A motion was made by Harrison to approve the Minutes of February 14, 2011; a second was made by McHugh. The motion passed unanimously.

### 5.0 ADMINISTRATIVE MATTERS

### 5.1 1<sup>st</sup> Quarter Financial Update

Patricia Reavey, Director of Finance reviewed the Sunol Smart Carpool Lane First Quarter Operating Statement of Revenue and Expenditures. She noted that the statement summarized expenditures and revenue related to the Express Lane operations from September 20, 2010 through December 31, 2010. Most operating expenditures through June, 2012 are being paid with grant funding through the ACCMA/ACTC I-680 Southbound Hot Lane Project which has eliminated operating expenditures charged against toll revenue in the first quarter Statement of Revenues and Expenditures. In addition to the summary of toll revenue and expenditures, Reavey provided a summary of expenditures that will be charged against grant funds. Furger discussed the CHP enforcement along the corridor and addressed questions from the Board Members on CHP enforcement. Furger will provide an update at the next meeting. A motion was made to approve the Sunol Smart Carpool Lane First Quarter Operating Statement of Revenue and Expenditures; a second was made by McHugh. The motion passed unanimously.

### 6.0 HOV/ EXPRESS LANE PROJECT STATUS UPDATE

### 6.1 HOV Widening Status Update

Emily Landin-Lowe advised the JPA Board that the last roadway contract and the mitigation contract are both still on weather suspension. Both projects will start back up in the spring.

### A.0 JOINT MEETING WITH I-580 POLICY ADVISORY COMMITTEE

A.1 Convene joint meeting with I-580 Express Lane Policy Advisory Committee (PAC)

### A.2 PAC Roll Call – Confirm PAC Quorum (no action by JPA Board)

### A.3 I-680 Express Lane Status Update

Furger provided a power point presentation reflecting operating activities through February, 2011.

Sunol Smart Carpool Lane Joint Powers Authority Governing Board March 14, 2011 Page 2

### A.4 Northbound HOV/Express Lane Project – Project Delivery Plan

Akkawi advised the JPA Board and the I-580 PAC that staff continues to work with Caltrans and VTA on a project delivery plan. Staff will present the delivery plan in April.

### A.5 Recess Joint Meeting

### 7.0 ADJOURNMENT/ NEXT MEETING: APRIL 11, 2011



10.\_

1333 BROADWAY, SUITE 220, PHONE (510) 836-2560 . FAX (510) 836-2185

### SUNOL SMART CARPOOL LANE JOINT POWERS AUTHORITY GOVERNING BOARD

March 14, 2011

ACTIA/CTC Board Room 1333 Broadway, Suite 300, Oakland, CA

| MEMBERS   | Initials | CMA STAFF                             | Initials |
|---|----------|---------------------------------------|----------|
| Supervisor Scott Haggerty, ACTIA<br>Chair JPA     | A KK     | rt Dao, ACTC Executive Director       | ad       |
| Council Member Bill Harrison, ACTIA<br>Vice Chair | FI       | rank Furger, JPA Executive Director   | ŦŦ       |
| Mayor Mark Green, ACCMA                           |          | ay Akkawi, Mgr of Project Delivery    | LOR      |
| Mayor Jennifer Hosterman, ACCMA                   | Dar      | nristina Muller, Secretary            | Mh       |
| Vice Mayor Pete McHugh, VTA                       | to c     | audia Leyva, Administrative Assistant | CDL      |

| LEGAL COUNSEL/OTHERS               | iitia <del>ls</del> |          |     |
|------------------------------------|---------------------|----------|-----|
| Zack Wasserman - WRBD Pamela Minte | OF James O'Bres     | AKOTCPOT | 510 |
| Neal Parish, - WRBD                | N                   |          |     |
| Pamela Schock Mintzer, WRBD        | <u>d</u>            |          |     |
| Emily Landin-Lowe - Caltrans       | Es                  |          |     |
| Mark Zabaneh - Caltrans            | NZ                  |          |     |
| Leo Scott – Gray-Bowen, Inc        |                     |          |     |

| NAME       | JURISDICTI    | ON/ORGANIZATION | PHONE #        | E-MAIL                    |
|------------|---------------|-----------------|----------------|---------------------------|
| 1. PATRI   | IIA REAVEY    | ACTC            | (570) 208-742  | 2 preavey@aland           |
| 2. Carlos  | Contretas     | CEM             | 1916 760-7418  | Cmcontreas@               |
| 3. Defun   | Alineto Alete | 30#1            | 925-551-6995   | Canem-associales          |
| 4. Scott   | Hary wood     | VTA             | 408/321-7544   | Scott. haywood @ ula. org |
| 5. Steve C | han           | Milpitus        | 408-586-3524 5 | CHANQU. MULPITAS, CA, GOV |
| 6. Baby    | Im            | Livenne         | 925-960 451    | 16                        |
| 7. RAMSE   | y Hissan      | URS             | 408-297-957    | 35                        |
| 8          |               |                 | ,              |                           |
| 9          |               |                 |                |                           |



# Memorandum

Agenda Item 6.2 April 11, 2011

**Date:** April 4, 2011

To: Sunol Smart Carpool Lane JPA

From: Ray Akkawi, Manager of Project Delivery

Subject: Approval of the I-680 Northbound Sunol Express Lane Project Delivery Plan

### Recommendation

It is recommended that the JPA Board approve the attached project delivery plan for a Northbound I-680 Sunol Express Lane Project.

Further actions are required by Alameda County Transportation Commission to implement this project delivery plan.

### Summary

The implementation of the southbound express lane on I-680 was completed in September 2010 and allowed for the first express lane facility in northern California to be put into operation and begin collecting toll revenues. It is anticipated there will be unused Measure B funds that were allocated for the delivery of the I-680 Southbound Express Lane that could be used for project development activities to advance the delivery of the express lane on the northbound of I-680.

Staff has prepared a project delivery plan which includes the required steps to initiate project development and to establish a corridor implementation plan which identifies project phasing options that could be implemented using potential available funding in the future.

### **Discussion and Background**

The I-680 Corridor is a primary north-south transportation corridor between Alameda and Santa Clara Counties, which serves commuter, commercial, and recreation traffic. Previously the corridor was considered the second most congested corridor in the Bay area. Recently constructed improvements to southbound I-680 along with the slower economy have reduced the southbound congestion levels between Route 84 in Alameda County and Route 237 in Santa Clara County. The improvements include the interim HOV lane which was followed by the more standard HOV lane combined with the Express Lane. There are now three general-purpose lanes, one HOV/Express Lane, a truck climbing lane, and auxiliary lanes in the southbound direction.

In 2005, Caltrans approved a Project Report/Environmental Document for a northbound HOV lane project with limits similar to the limits of the recently constructed southbound HOV/Express Lane project. The scope of the northbound project included in the 2005 Project Report has been changed by the late inclusion of the southbound Express Lane with the southbound HOV lane

Environmental Document did not assume the addition of the southbound Express Lane, which may require a new environmental document to be developed for the I-680 Northbound Express Lane Project.

Given the 2005 timeframe for completion of the previous environmental studies related to the northbound HOV project and the undetermined extent of the impacts due to expanding the southbound HOV to include the Express Lane, it is anticipated that some of the preliminary engineering and environmental work will have to be revisited, and perhaps reworked. The recommended project delivery plan includes an assumption that a combined Project Study Report/Project Report (PSR/PR) will be acceptable to Caltrans as a project approval document. The PSR/PR approach is intended to streamline the typical Caltrans approach of the PSR being a separate document from the PR, but the approach is subject to approval by Caltrans. In effect, the recommended project delivery plan involves reevaluating the PE/Env work performed for the northbound HOV project by Caltrans for the 2005 PR/ED and adding the requirements related to developing a combined HOV/Express Lane in the northbound direction.

The northbound direction currently has three general-purpose lanes and a short truck climbing lane. The 2005 Project Report prepared by Caltrans included adding an HOV Lane within the project limits and paving the median. In most areas, the paved median would allow for the extra width required for an Express Lane; however there are areas within the project limits in which the northbound roadway alignment will need to change to accommodate the "as-built" condition of the southbound roadway and areas in which the requirements for the Express Lane features may require additional roadway width. The specifics of including an Express Lane and any reevaluation required due to the age of the 2005 PR/ED will need to be addressed in the project approval document for any project moving forward.

The recommended northbound Express Lane project is intended to improve safety, relieve congestion and provide the opportunity to generate revenues by tolling for the use of excess capacity in the HOV lane by non-HOV vehicles. It is possible to implement incremental improvements along the northbound roadway to provide the intended benefits, but any smaller projects within the larger corridor project will require analysis and approval by Caltrans to secure environmental clearance and project approval within the larger project. It is recommended that the PE/Env work be performed for the entire length of the project and include developing an implementation strategy for incremental improvements. The analysis and approval for any smaller projects can be secured in the context of the overall corridor analysis and approval.

An important element of the PE/Env work will be a traffic operational analysis report (TOAR). The TOAR will be used to establish the limits of any smaller, incremental improvements and to analyze the benefits of such improvements. The TOAR will also be the basis of the analysis to determine the feasibility of the Express Lane including a revenue study.

The PE/Env work will include updating the project cost estimate. The 2005 PR/ED prepared by Caltrans included a cost estimate of \$132.5 million. The cost estimate will need to be revised to reflect the recommended project scope, including the Express Lane, and to be updated to reflect the current project implementation schedule and the current cost environment.

The attached project delivery plan addresses the scope, schedule, cost, risks and issues that may impact the delivery of the northbound project. While the limits and footprint of the project have not been determined yet, the plan is constructed based on timelines for certain milestones

(Traffic Operational Analysis, Environmental Clearance Process, Project Approval Process, Project Design, Execution of necessary agreements, Construction Time, and System Integration). Staff is presenting this project delivery plan to Alameda County Transportation Commission. Once the delivery plan and other actions related to funding are approved by ACTC, staff will move forward with the implementing the plan.

### Attachments

Attachment A: Project Delivery Plan – I-680 Northbound HOV/Express Lane Attachment B: I-680 Northbound HOV/Express Lane Funding Plan Attachment C: I-680 NB Express Lane Implementation Schedule

### **PROJECT DELIVERY PLAN**

### I-680 NORTHBOUND HOV/EXPRESS LANE

### **PRIMARY OBJECTIVE**

Construct a Northbound HOV and Express Lane that will bring balance between congestion relief, revenue generation, safety, and availability of funds.

### **PROJECT LIMITS**

The 2005 Caltrans approved Project Report calls for constructing an HOV lane between State Route 237 in Santa Clara County to State Route 84 in Alameda County. However, the exact limits of the project will be determined by the Traffic Operations Analysis Report (TOAR) and accompanying Project Approval Document. These reports will define the bottleneck and the limits of the project.

### **PROJECT SPONSOR**

Alameda County Transportation Commission

### **PROJECT PARTNERS**

Sunol Smart Lane Joint Powers Authority, Caltrans, Metropolitan Transportation Commission, FHWA

### **PROJECT SCOPE**

The 2005 approved Project Report calls for widening the median and the outside of the freeway to provide an HOV lane with enough width to convert into express lane. The scope included the widening of several structures and replacing Sheridan Interchange. The scope will also provide additional improvements to bring certain locations in the southbound direction to full standards.

The scope of the project as proposed by the plan for I-680 Northbound HOV / Express Lane Project (Project) is to construct an HOV / Express Lane and to and rehabilitate the existing pavement (Caltrans element). The limits of the project will be determined by the TOAR, which will define the location of the bottleneck and recommend project limits. The Project Approval Document will further refine the limits and the footprint of the project.

### PROJECT NEED AND PURPOSE

### Project Need:

I-680 NB currently experiences recurrent congestion during the PM peak period. Existing lanes do not provide sufficient capacity and the lack of an HOV lane reduces incentive for carpooling and limits the effectiveness of bus service in the corridor.

Constructing an HOV/Express Lane facility would allow the excess capacity in the HOV lane to be used productively. Single occupancy vehicles (SOVs) traveling in the mixed flow lanes of the freeway would have the option to pay a toll to utilize the express lanes. To maintain the integrity of the HOV lane facility, the toll price will be adjusted based on current traffic conditions in the express and mixed flow lanes to control the number of SOV drivers who choose to pay a toll and enter the express lanes facility.

AB 574 requires operations in the express lane facility to be at Level of Service (LOS) C or better, except where there is a written agreement with Caltrans that LOS D or better is permitted.

### **Project Purpose:**

The purpose of the project is to:

- Provide additional congestion relief through more effective use of roadways
- Provide enhanced operational and safety improvements
- Expand the available capacity for carpoolers
- Expand the mobility options in this congested corridor

Provide an additional funding source for transportation improvements including public transit. The Need and Purpose will be further refined during the Project Approval process.

### **PROJECT COST**

The cost of the I-680 Northbound HOV project as defined in the 2005 approved project report is \$132.5 million in 2005 dollars. The estimate is for the capital cost only and does not include the cost to convert to express lane and the rehabilitation of the existing pavement.

The cost of the project defined in this plan is dependent on the limits of the project. The Project Approval Document will provide an estimate of the capital and support cost of the project. The report will provide estimates to construct the HOV lane with enough widening to convert to Express Lane (the buffer), construct enforcement zone(s) if needed, install Electronic Toll System components including, electrical networks, overhead sign structures, tolling gantries, and rehabilitate the existing pavement.

The cost to prepare the TOAR, Revenue Forecast, and Project Approval Documents (Project Study Report/Project Report and Environmental Document) is shown on the Attachment B "Funding Plan".

### PROJECT SCHEDULE AND MILESTONES

A preliminary schedule to deliver the project (HOV /EL) is shown in Attachment C. The schedule may be modified based on the projects limits and physical constraints.

The project approval process will be through re-validation of the environmental document. The appropriate Project Approval Document will be selected through consultation with Caltrans. It is

expected that a Supplement to the approved I-680 NB HOV Lane Project Report would be the appropriate document.

### **MILESTONES:**

| • | Agreement w/ CT for Project Development     | August 2011   |
|---|---|---------------|
| • | System Manager on board                     | August 2011   |
| • | TOAR/ Revenue Forecast Completed            | March 2012    |
| • | Project Approval and Environmental Document | May 2012      |
|   | This phase includes preparation of;         |               |
|   | <ul> <li>Concept of Operations</li> </ul>   |               |
|   | <ul> <li>Enforcement Plan</li> </ul>        |               |
|   | <ul> <li>Expression of Interest</li> </ul>  |               |
|   | <ul> <li>Implementation Plan</li> </ul>     |               |
|   | • Public Meeting                            |               |
| • | System Engineering Management Plan          | April 2012    |
| • | Begin PS&E *                                | April 2012    |
| • | System Integrator on Board *                | July 2012     |
| • | Complete PS&E *                             | October 2013  |
| • | RTL*  | February 2014 |
| • | Advertise*                                  | March 2014    |
| • | Award*                                      | June 2014     |
| • | Open*                                       | Fall 2016     |
|   | =   |               |

\* Dates are dependent on the Project Limits and related complexity

### AGREEMENTS NEEDED

Expression of Interest Tolling Agreement BATA CHP Caltrans – Various

### **TOLLING POLICY**

Tolling Policy defining the maximum and minimum toll price, and the hours of operations are needed to prepare the TOAR and the revenue forecast report.

These parameters could be refined and changed during the design of the Electronic Toll System and during the bench testing of the algorithm.

### **ISSUES and RISKS**

- 1. Air Quality PM2.5 requirements: Will impact the delivery of the Environmental document.
- 2. Congressional Resistance to Congestion Pricing: Approval of Tolling Agreement may be delayed.
- 3. Rehabilitation of the existing pavement: Caltrans needs to program the funds for this scope element. An agreement with Caltrans for rehabilitation funding should be executed prior to bringing preparation of the PS&E.
- 4. Potential for Legal challenges: Delay the approval of the environmental document.
- 5. Outside widening is required at certain sections to accomplish the assumed minimum typical section. This may propagate into additional widening to accomplish standards designs.
- 6. Caltrans Headquarters geometrician may not approve the design exceptions and may demand additional widening to correct design exceptions in the southbound direction that were granted to the southbound express lane project.
- 7. New draft express lanes guidelines prefer four-foot buffer.

### **COST and FUNDING**

| TOAR and Revenue Forecast     | \$ 500,000  |
|-------------------------------|-------------|
| System Manager*               | \$1,000,000 |
| Project Approval Document and |             |
| Environmental Document        | \$4,000,000 |

\*System Manager Scope includes: Preparing Concept of Operations Assisting with Revenue Study Preparing Enforcement Plan Preparing System Engineering Management Plan Preparing System Integrator RFP Oversight of the System Integrator Attahment **B** 

ACTC Proj.

# I-680 Northbound HOV / Express Lane Project - Funding Plan Summary

|                      |              |                           |                       |             |     |     |       | <u>ast Update: Ma</u> | arch 28, 2011           |
|----------------------|--------------|---------------------------|-----------------------|-------------|-----|-----|-------|-----------------------|-------------------------|
| acts Ex./<br>to Date | Cost to Date | Forecast to<br>Completion | Est. at<br>Completion | Measure B   |     |     |       | Fundina - TDB         | Total Funding<br>Amount |
| \$500,000            |              | 80                        | 80                    | \$500,000   |     | \$0 | \$0   | 0\$                   | \$500,000               |
| \$450,000            |              |                           |                       | \$450,000   |     |     |       |                       | \$450,000               |
| \$50,000             | \$0          |                           |                       | \$50,000    |     |     |       |                       | \$50,000                |
|                      |              |                           |                       |             |     |     |       |                       | \$0                     |
|                      |              |                           |                       |             |     |     |       |                       | \$0                     |
| \$0                  | \$0          | \$0                       | \$0                   | \$0         |     |     |       |                       | \$0                     |
| 4,000,000            | \$0          | \$0                       | \$0                   | \$4,000,000 | \$0 | \$C | )\$C  | 0\$ (                 | \$4,000,000             |
| 3,500,000            | \$0          |                           |                       | \$3,500,000 |     |     |       |                       | \$3,500,000             |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
| \$500,000            | \$0          |                           |                       | \$500,000   |     |     |       |                       | \$500,000               |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | 0\$                       | \$0                   | \$0         | 0\$ | \$C | )\$C  | 0\$ (                 | \$0                     |
|                      | \$0          |                           |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          |                           |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
| 1,000,000            | \$0          | \$0                       | \$0                   | \$1,000,000 | \$0 | \$0 | ¢C    | 0\$ 0                 | \$1,000,000             |
| \$900,000            | \$0          |                           |                       | \$900,000   |     |     |       |                       | \$900,000               |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
| \$100,000            | \$0          |                           |                       | \$100,000   |     |     |       |                       | \$100,000               |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
| \$0                  | \$0          | 0\$                       | \$0                   | 0\$         | \$0 | \$0 | 0\$ ( | 0\$ (                 | \$0                     |
|                      | \$0          |                           |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       | \$0                   | \$0         | \$0 | \$0 | ¢     | 0\$                   | \$0                     |
|                      | 0\$          |                           |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          |                           |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          |                           |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
| \$0                  | \$0          | 0\$                       | \$0                   | 0\$         | \$0 | \$0 | )\$C  | 0\$ (                 | \$0                     |
|                      | \$0          |                           |                       |             |     |     |       |                       |                         |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
|                      | \$0          | \$0                       |                       |             |     |     |       |                       | \$0                     |
| 5,500,000            | \$0          | 0\$                       | \$0                   | \$5,500,000 | \$0 | \$0 | 0\$   | 0\$ 0                 | \$5,500,000             |

# <del>6</del> <del>6</del> \$4, \$3, Contra Prop Number Project Component 1.0 Project Feasibility Study 1.1 TOAR and Revenue Forecast Report 1.2 Staff 1.3 1.3 1.4 1.9 2.0 PE, Env. & Project Approval (PA&ED) 2.1 PA&ED Contract 3.5 System Integrator/ System Manager 4.1 System Manager 4.2 System Integrator 4.3 STAFF 4.9 4.0 Right of Way 5.1 Construction Management (Future)5.2 Design Consultant Support5.3 STAFF5.9 2.2 2.3 STAFF 2.3 STAFF 2.9 Uncommitted 3.0 Plans, Specs & Estimate (PS&E) 3.1 PS&E Contract (Future) 3.2 3.3 STAFF 3.9 6.0 Major Contract Capital Payments 4.1 Utilities 4.2 4.3 STAFF 4.9 5.0 Construction Engineering 6.1 Civil Improvements (Future) 6.2 6.3 STAFF 6.9 Number ltem ËĂ

# Assumptions Project cost assumes use of existing pavement with no additional widening other than that done by 424.0 - I-580 WB HOV Lane Project.

ő

<u>99.0 TOTAL</u>





| Duration  | 0 days                              | 580 days            | 3 mons                      | 7 mons                | 8 mons                                     | 0 days         | 1 mon                                      | 18 mons                         | 1300 days  | 4 mons                                | 8 mons                 | 6 mons                             | er 6 mons                                | 6 mons                         | 6 mons                    | 680 days                          | 280 days       | 3 mons                 | 4 mons                       | 4 mons           | 4 mons                 | ר (5 mons                          | 2 mons                 | 480 days          | 4 mons                    | 12 mons                                | 8 mons            | 180 days                                       | 3 mons                      | 1 mon             | 0 days              | 1 mon          | 0 days    | 2 mons             | 0 days      | 1 mon        | 0 days | 1 mon           | 0 days             | 24 mons          | 60 days           | 2 mons                    | 1 mon                  |
|-----------|-------------------------------------|---------------------|-----------------------------|-----------------------|--|----------------|--|---------------------------------|------------|---------------------------------------|------------------------|------------------------------------|--|--------------------------------|---------------------------|-----------------------------------|----------------|------------------------|------------------------------|------------------|------------------------|------------------------------------|------------------------|-------------------|---------------------------|--|-------------------|--|-----------------------------|-------------------|---------------------|----------------|-----------|--------------------|-------------|--------------|--------|-----------------|--------------------|------------------|-------------------|---------------------------|------------------------|
| Task Name | Begin I-680 NB Express Lane Project | Project Development | RFP for Project Development | TOAR/Revenue Analysis | Draft Environmental & Project Approval Doc | Public Meeting | Final Environmental & Project Approval Doc | Plans Specifications & Estimate | Agreements | Caltrans Design Cooperative Agreement | FHWA Tolling Agreement | Construction Cooperative Agreement | Caltrans Maintenance & Operations Agreen | BATA Toll Collection Agreement | CHP Enforcement Agreement | <b>Tolling System Development</b> | System Manager | RFP for System Manager | Concept Of Operations Report | Enforcement Plan | Develop Tolling Policy | Systems Engineering Management Pla | Expression of Interest | System Integrator | RFP for System Integrator | Electronic Tolling System (ETS) Design | Tolling Agreement | <b>Civil Construction Contract Preparation</b> | Prepare Draft Contract (DC) | District Response | Ready to List (RTL) | Listing Period | Advertise | Advertising Period | Bid Opening | Award Period | Award  | Approval Period | Begin Construction | End Construction | Tolling Equipment | Install Tolling Equipment | Test Tolling Equipment |
| <br>      | -                                   | 2                   | e                           | 4                     | 5  | 9              | 7  | 8                               | ი          | 10                                    | 11                     | 12                                 | 13                                       | 14                             | 15                        | 16                                | 17             | 18                     | 19                           | 20               | 21                     | 22                                 | 23                     | 24                | 25                        | 26                                     | 27                | 28   | 29                          | 30                | 31                  | 32             | 33        | 34                 | 35          | 36           | 37     | 38              | 39                 | 40               | 41                | 42                        | 43                     |

Task Split Project: I-680 NB HOT Implementation Date: Thu 3/31/11



# Memorandum

April 11, 2011 Agenda Item 6.3

| Date:    | April 4, 2011   |
|----------|---|
| To:      | Sunol Smart Carpool Lane JPA  |
| From:    | Frank R. Furger, Executive Director   |
| Subject: | Authorization to Execute a Contract Extension with the California Highway<br>Patrol for Enforcement of the Express Lane |
| -        |   |

### Recommendation

It is recommended that the JPA Board authorize the Executive Director to execute a one year extension to the existing agreement with the CHP for enforcement of the I-680 Express Lane for an amount not to exceed \$300,000 for fiscal year 2011/2012. Funding for this service is available through existing grant funds.

### Discussion

Enforcement of the I-680 Express Lane is currently being performed by California Highway Patrol (CHP) officers patrolling the facility in CHP vehicles on overtime shifts. The existing contract with the CHP was approved by the JPA in January 2010 for the first year of the Express Lane operations for an amount not to exceed \$375,000.

Because of state budget constraints, initiation of the planned CHP enforcement was not fully implemented until November 2010. As a result, the anticipated cost for CHP enforcement for 2010/11 will be approximately \$175,000.

Based on the current level of enforcement, it is anticipated that \$300,000 should be sufficient for the 2010/11 activities. Staff is pursuing automated enforcement options in the corridor to supplement the CHP enforcement effort.



# Memorandum

April 11, 2011 Agenda Item A.3

Date: April 4, 2011

To: Sunol Smart Carpool Lane JPA

From: Frank R. Furger, Executive Director

Subject: Express Lane Operations Summary

The following summarizes the operations of the I-680 Express Lane through the end of March 2011, totaling 28 weeks of operations.

### I-680 Express Lane Summary

|                                   | Through Week 28<br>Sept 20, 2010 through Week 28 | Last Month  | Last Week   |
|-----------------------------------|--|-------------|-------------|
| Total Revenue                     | \$434,271.05                                     | \$90,728.05 | \$18,926.30 |
| Average Daily Revenue             | \$3,101.94                                       | \$3,944.70  | \$3,785.26  |
| Highest Daily Revenue - February  |  |             |             |
| 8th                               | \$11,372.65                                      |             |             |
| Total Trips                       | 184,551  | 33,018      | 7,018       |
| Average Number of Trips Per Day   | 1,318  | 1,436       | 1,404       |
| Highest Number of Trips Per Day - |  |             |             |
| February 8th                      | 2,324  |             |             |
| Average Toll                      | \$2.35   | \$2.75      | \$2.70      |
| Min Toll                          | \$0.30   | \$0.30      | \$0.30      |
| Max Toll                          | \$7.50   | \$7.50      | \$7.50      |
| Average Peak Period Toll          | \$2.99   | \$3.22      | \$3.21      |
| Average Off-Peak Period Toll      | \$0.48   | \$0.45      | \$0.42      |

- The ramp up for average daily trips and revenue has flattened over the last month.
- Daily Trips are averaging just over 1400
- Daily Revenue averaging approximately \$4000
- Revenue is projected to be \$622,000 for current fiscal year

### **Attachments:**

Total Trips by Week Total Trips by Day Total Revenue by Week Cumulative Revenue by Week Projected Current Year Revenue by Week Typical Daily Revenue by Hour Typical Daily Trips by Hour





Page 21



Page 23



Total Revenue by Week



Projected Cumulative Revenue by Week



Projected Revenue by Week



Typical Daily Revenue Totals By Hour



Typical Daily Trips By Hour



# Memorandum

April 11, 2011 Agenda Item A.4

Date: April 4, 2011

To: Sunol Smart Carpool Lane JPA

From: Frank R. Furger, Executive Director

Subject: Review of Express Lane Toll Policy

### Recommendation

The I-680 JPA is requested to approve the changes outlined below to the existing Toll Policy for the I-680 Express Lane.

### Discussion

In advance of the opening of the I-680 Express Lane, the JPA Board approved several actions related to the operations of the facility. These actions, which included policy regarding hours of operation, time of day toll rate parameters and minimum/maximum toll, comprised the Toll Policy for the facility. The JPA requested that staff review the adopted Toll Policy after six months of operation to determine if any modifications should be made.

The following summarizes some key elements of the Toll Policy, along with recommendations for modifications where appropriate.

### **Hours of Operation**

Current policy calls for hours of operations between 5 am and 8 pm, Monday through Friday. In adopting these hours of operation, the JPA requested that staff evaluate the operating hours after six months of operations. Staff does not believe any changes to the hours of operation are warranted at this point. The hours of operation should be revisited upon development of the I-580 toll policy to evaluate consistency between the two corridors.

### **Dynamic Pricing Strategy**

The adopted policy calls for the emphasis in the first months of operations to be on maximizing throughput and to minimize any required closure of the facility to toll customers due to breach of the Level of Service requirement. The JPA delegated the authority to staff to modify the toll rate parameters as necessary to manage traffic flow in the corridor. The parameters of the dynamic pricing algorithm are reviewed routinely and adjusted based on changing traffic conditions in the corridor. No changes to this policy are recommended.

### **Toll Rate Parameters**

Current policy establishes the minimum toll rate during various periods of the day.

5 am to 10 am – Minimum \$1 toll 10 am to 8 pm – Minimum 30 cents Staff recommends that the minimum toll from 5 am to 10 am be reduced to 30 cents. This change in toll policy would *allow* the toll to be lower but will not *require* the toll to be lower.

The current policy of a \$1 minimum toll at 5 am was established based on the modeling that was done before the facility was opened, using the anticipated traffic volumes. While staff does not anticipate an immediate change to the dynamic pricing parameters, this change in policy would allow for more flexibility in toll pricing during periods of lower traffic volumes such as holidays and summer months.

No other changes to toll policy are recommended at this time.



# Memorandum

April 11, 2011 Agenda Item A.5

Date: April 4, 2011

To: Sunol Smart Carpool Lane JPA

From: Frank R. Furger, Executive Director

Subject: Occupancy and Toll Violation Study

On March 29<sup>th</sup>, a vehicle occupancy and classification study was conducted on the I-680 Express Lane. The data was collected during the AM Peak Period between 7:00 a.m. to 10:00 a.m. near the Sheridan Road overcrossing. The results of this study, summarized below, will be used to modify toll violation enforcement strategies.

The following outlines the methodology used in conducting the study:

The study utilized four people, each one assigned to record the vehicle count and vehicle occupancy for each of the four lanes of the facility. Additionally, the counts in the Express Lane differentiated the vehicle occupancy/class type in more detail, distinguishing between vehicle types: number of vehicles for HOV, SOV, motorcycle, hybrid, and bus were recorded separately. Counts were conducted in 15-minute time intervals for a total of three hours.



### Image 1: Observation Point Location

The vehicle occupancy/classification data collected are presented in Tables 1 and 2, below.

| Inte       | rvals    | Lane       | #1(Ex  | press | Lane) |     | L   | .ane # | 2     | L   | ane # | 3     | L   | .ane # | 4     |
|------------|----------|------------|--------|-------|-------|-----|-----|--------|-------|-----|-------|-------|-----|--------|-------|
| Start Time | End Time | Motorcycle | Hybrid | HOV   | SOV   | BUS | HDV | HOV    | SOV   | HDV | HOV   | SOV   | HDV | HOV    | SOV   |
| 07:00 AM   | 07:15 AM | 3          | 5      | 84    | 85    | 0   | 5   | 8      | 357   | 5   | 3     | 531   | 38  | 9      | 294   |
| 07:15 AM   | 07:30 AM | 7          | 5      | 114   | 100   | 2   | 2   | 4      | 338   | 4   | 4     | 527   | 34  | 12     | 323   |
| 07:30 AM   | 07:45 AM | 9          | 5      | 100   | 101   | 0   | 0   | 5      | 338   | 6   | 5     | 543   | 34  | 20     | 347   |
| 07:45 AM   | 08:00 AM | 6          | 7      | 119   | 128   | 2   | 3   | 12     | 328   | 4   | 4     | 525   | 47  | 16     | 320   |
| 08:00 AM   | 08:15 AM | 20         | 9      | 111   | 147   | 0   | 1   | 6      | 284   | 3   | 5     | 516   | 47  | 6      | 299   |
| 08:15 AM   | 08:30 AM | 11         | 7      | 90    | 138   | 1   | 1   | 2      | 257   | 5   | 3     | 485   | 34  | 12     | 317   |
| 08:30 AM   | 08:45 AM | 10         | 10     | 126   | 136   | 0   | 2   | 2      | 397   | 2   | 4     | 523   | 51  | 11     | 310   |
| 08:45 AM   | 09:00 AM | 9          | 7      | 97    | 129   | 0   | 0   | 0      | 298   | 3   | 5     | 490   | 45  | 9      | 289   |
| 09:00 AM   | 09:15 AM | 6          | 6      | 111   | 120   | 1   | 1   | 1      | 265   | 1   | 5     | 467   | 51  | 18     | 298   |
| 09:15 AM   | 09:30 AM | 3          | 6      | 82    | 105   | 2   | 1   | 0      | 251   | 7   | 5     | 431   | 56  | 11     | 246   |
| 09:30 AM   | 09:45 AM | 11         | 9      | 95    | 100   | 0   | 0   | 0      | 338   | 4   | 6     | 507   | 63  | 14     | 232   |
| 09:45 AM   | 10:00 AM | 4          | 2      | 26    | 37    | 1   | 4   | 2      | 255   | 5   | 4     | 412   | 52  | 12     | 159   |
|            | Total    | 99         | 78     | 1,155 | 1,326 | 9   | 20  | 42     | 3,706 | 49  | 53    | 5,957 | 552 | 150    | 3,434 |

 Table 1: Vehicle Classification Counts by Time Intervals

Note: HDV = Heavy Duty Vehicle; SOV= Single Occupancy Vehicle; HOV = High Occupancy Vehicle

Table 2: Hourly Vehicle Classification Counts

| Hourly     | Counts   | Lane       | # 1 (E> | press | Lane) |     | L   | .ane # | 2     | L   | ane # | 3     | L   | .ane # | 4     |
|------------|----------|------------|---------|-------|-------|-----|-----|--------|-------|-----|-------|-------|-----|--------|-------|
| Start Time | End Time | Motorcycle | Hybrid  | HOV   | SOV   | BUS | HDV | HOV    | SOV   | HDV | HOV   | SOV   | HDV | HΟV    | SOV   |
| 07:00 AM   | 08:00 AM | 25         | 22      | 417   | 414   | 4   | 10  | 29     | 1,361 | 19  | 16    | 2,126 | 153 | 57     | 1,284 |
| 07:15 AM   | 08:15 AM | 42         | 26      | 444   | 476   | 4   | 6   | 27     | 1,288 | 17  | 18    | 2,111 | 162 | 54     | 1,289 |
| 07:30 AM   | 08:30 AM | 46         | 28      | 420   | 514   | 3   | 5   | 25     | 1,207 | 18  | 17    | 2,069 | 162 | 54     | 1,283 |
| 07:45 AM   | 08:45 AM | 47         | 33      | 446   | 549   | 3   | 7   | 22     | 1,266 | 14  | 16    | 2,049 | 179 | 45     | 1,246 |
| 08:00 AM   | 09:00 AM | 50         | 33      | 424   | 550   | 1   | 4   | 10     | 1,236 | 13  | 17    | 2,014 | 177 | 38     | 1,215 |
| 08:15 AM   | 09:15 AM | 36         | 30      | 424   | 523   | 2   | 4   | 5      | 1,217 | 11  | 17    | 1,965 | 181 | 50     | 1,214 |
| 08:30 AM   | 09:30 AM | 28         | 29      | 416   | 490   | 3   | 4   | 3      | 1,211 | 13  | 19    | 1,911 | 203 | 49     | 1,143 |
| 08:45 AM   | 09:45 AM | 29         | 28      | 385   | 454   | 3   | 2   | 1      | 1,152 | 15  | 21    | 1,895 | 215 | 52     | 1,065 |
| 09:00 AM   | 10:00 AM | 24         | 23      | 314   | 362   | 4   | 6   | 3      | 1,109 | 17  | 20    | 1,817 | 222 | 55     | 935   |

Note: HDV = Heavy Duty Vehicle; SOV= Single Occupancy Vehicle; HOV = High Occupancy Vehicle

Vehicle composition of the express lane is summarized in Table 3. Qualified toll free vehicles (buses, hybrid, motorcycle, high occupancy vehicles) consist of approximately 50% of the traffic in the lane.

| Interv     | als      |       | Lane      | # 1 (Expre | ss Lane)    |            |
|------------|----------|-------|-----------|------------|-------------|------------|
| Start Time | End Time | Total | Toll Free | Toll Veh   | Toll Free % | Toll Veh % |
| 07:00 AM   | 07:15 AM | 177   | 92        | 85         | 52%         | 48%        |
| 07:15 AM   | 07:30 AM | 228   | 128       | 100        | 56%         | 44%        |
| 07:30 AM   | 07:45 AM | 215   | 114       | 101        | 53%         | 47%        |
| 07:45 AM   | 08:00 AM | 262   | 134       | 128        | 51%         | 49%        |
| 08:00 AM   | 08:15 AM | 287   | 140       | 147        | 49%         | 51%        |
| 08:15 AM   | 08:30 AM | 247   | 109       | 138        | 44%         | 56%        |
| 08:30 AM   | 08:45 AM | 282   | 146       | 136        | 52%         | 48%        |
| 08:45 AM   | 09:00 AM | 242   | 113       | 129        | 47%         | 53%        |
| 09:00 AM   | 09:15 AM | 244   | 124       | 120        | 51%         | 49%        |
| 09:15 AM   | 09:30 AM | 198   | 93        | 105        | 47%         | 53%        |
| 09:30 AM   | 09:45 AM | 215   | 115       | 100        | 53%         | 47%        |
| 09:45 AM   | 10:00 AM | 70    | 33        | 37         | 47%         | 53%        |
|            | Total    | 2,667 | 1,341     | 1,326      | 50%         | 50%        |

**Table 3: Express Lane Vehicle Composition** 

Note: HDV = Heavy Duty Vehicle; SOV= Single Occupancy Vehicle; HOV = High Occupancy Vehicle

Other observations:

- A total of 16,630 vehicles passed by the data collection point (Sheridan Road) from 7:00 AM to 10:00 AM on March 29<sup>th</sup>. Figure 2 shows the lane utilization data for all the lanes on I-680 southbound.
- Lane No. 3 carried the highest volume (6,059) in the three hour AM peak period near the data collection location.
- The percentage of high occupancy vehicles of the general purpose lanes was small (around 1%) compared to that of the express lane (43%). Most of the high occupancy vehicles used the express lane when passing through the data collection point.
- Hybrid vehicles were hard to identify in the field given the high volume and travel speed on the freeway. As a result, the observed number of hybrid vehicles MAY be lower than in reality.



Figure 1: Lane Utilization AM Peak Period

Table 4 compares the manual traffic counts with the Express Lane automated (RTMS) counts collected near Andrade Road during the same time observation period. The counts that were recorded by the EL system equipment and what was manually counted for total vehicles in both the express lane and the general purpose lanes are close -2,706 vs 2,667 in the EL and 14,124 vs 13,963 in the GP Lane.

There is however, a large discrepancy between the vehicles that were recorded as paying a toll (543) in the three hour period and the vehicles that should have paid a toll based on visual counts (1,326) Based on these counts, a total of 783 vehicles were in violation over the three hour observation period.

| Time Interval |      | Express Lane Total |       | Toll Vehicle |       | GP Lane Total |        |
|---------------|------|--------------------|-------|--------------|-------|---------------|--------|
| End           |      |                    |       |              | -     |               |        |
| Start Time    | Time | EL Syst            | Count | EL Syst      | Count | EL Syst       | Count  |
| 7:00          | 7:30 | 422                | 405   | 76           | 185   | 2,418         | 2,498  |
| 7:30          | 8:00 | 459                | 477   | 83           | 229   | 2,454         | 2,557  |
| 8:00          | 8:30 | 548                | 534   | 116          | 285   | 2,376         | 2,283  |
| 8:30          | 9:00 | 525                | 524   | 105          | 265   | 2,343         | 2,441  |
| 9:00          | 9:30 | 455                | 442   | 98           | 225   | 2,247         | 2,115  |
| 9:30          | 0:00 | 297                | 285   | 65           | 137   | 2,286         | 2,069  |
| Total         |      | 2,706              | 2,667 | 543          | 1,326 | 14,124        | 13,963 |
| Difference    |      | 39                 |       | 783          |       | 161           |        |

| Table 4 Traffic Count Comparison | n |
|----------------------------------|---|
|----------------------------------|---|

EL Syst - Automated counts by EL system equip.

 $Count-Visual\ count\ by\ field\ personnel.$ 

Staff continues to work with CHP on enforcement procedures to reduce the number of violators on the facility. Additional information will be provided at the meetin