

Commission Chair Councilmember At-Large, Rebecca Kaplan, City of Oakland

Commission Vice Chair Mayor Bill Harrison, City of Fremont

AC Transit Director Elsa Ortiz

Alameda County

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BART Director Rebecca Saltzman

City of Alameda Mayor Trish Spencer

City of Albany Mayor Peter Maass

City of Berkeley Councilmember Laurie Capitelli

City of Dublin Mayor David Haubert

City of Emeryville Councilmember Ruth Atkin

City of Hayward Mayor Barbara Halliday

City of Livermore Mayor John Marchand

City of Newark Councilmember Luis Freitas

City of Oakland Councilmember Dan Kalb

City of Piedmont Mayor Margaret Fujioka

City of Pleasanton Mayor Jerry Thorne

City of San Leandro Mayor Pauline Cutter

City of Union City Mayor Carol Dutra-Vernaci

Executive Director Arthur L. Dao

Meeting Notice

1111 Broadway, Suite 800, Oakland, CA 94607

510.208.7400

www.AlamedaCTC.org

Finance and Administration Committee

Monday, July 11, 2016, 10:30 a.m. 1111 Broadway, Suite 800 Oakland, CA 94607

Mission Statement

The mission of the Alameda County Transportation Commission (Alameda CTC) is to plan, fund, and deliver transportation programs and projects that expand access and improve mobility to foster a vibrant and livable Alameda County.

Public Comments

Public comments are limited to 3 minutes. Items not on the agenda are covered during the Public Comment section of the meeting, and items specific to an agenda item are covered during that agenda item discussion. If you wish to make a comment, fill out a speaker card, hand it to the clerk of the Commission, and wait until the chair calls your name. When you are summoned, come to the microphone and give your name and comment.

Recording of Public Meetings

The executive director or designee may designate one or more locations from which members of the public may broadcast, photograph, video record, or tape record open and public meetings without causing a distraction. If the Commission or any committee reasonably finds that noise, illumination, or obstruction of view related to these activities would persistently disrupt the proceedings, these activities must be discontinued or restricted as determined by the Commission or such committee (CA Government Code Sections 54953.5-54953.6).

Reminder

Please turn off your cell phones during the meeting. Please do not wear scented products so individuals with environmental sensitivities may attend the meeting.

Glossary of Acronyms

A glossary that includes frequently used acronyms is available on the Alameda CTC website at <u>www.AlamedaCTC.org/app_pages/view/8081</u>.

Location Map

Alameda CTC 1111 Broadway, Suite 800

Oakland, CA 94607

Alameda CTC is accessible by multiple transportation modes. The office is conveniently located near the 12th Street/City Center BART station and many AC Transit bus lines. Bicycle parking is available on the street and in the BART station as well as in electronic lockers at 14th Street and Broadway near Frank Ogawa Plaza (requires purchase of key card from bikelink.org).



Garage parking is located beneath City Center, accessible via entrances on 14th Street between 1300 Clay Street and 505 14th Street buildings, or via 11th Street just past Clay Street. To plan your trip to Alameda CTC visit <u>www.511.org</u>.

Accessibility

Public meetings at Alameda CTC are wheelchair accessible under the Americans with Disabilities Act. Guide and assistance dogs are welcome. Call 510-893-3347 (Voice) or 510-834-6754 (TTD) five days in advance to request a sign-language interpreter.



Meeting Schedule

The Alameda CTC meeting calendar lists all public meetings and is available at www.AlamedaCTC.org/events/upcoming/now.

Paperless Policy

On March 28, 2013, the Alameda CTC Commission approved the implementation of paperless meeting packet distribution. Hard copies are available by request only. Agendas and all accompanying staff reports are available electronically on the Alameda CTC website at www.AlamedaCTC.org/events/month/now.

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		Chair: Supervisor Richard Valle, Alameda County	/ BOS	
		Vice Chair: Mayor Margaret Fujioka, City of Piedr	nont	
1.	Pledge of Allegiance	of Allegiance Commissioners: Trish Spencer, Keith Carson, David Haubert, Jerry Thorne, Elsa Ortiz		
2.	Roll Call	Ex-Officio Members: Rebecca Kaplan, Bill Harriso	on	
		Staff Liaison: Patricia Reavey		
3.	Public Comment	Executive Director: Arthur L. Dao		
		Clerk: Vanessa Lee		
4.	Consent Calendar		Page	A/I
	4.1. Approval of the June 13, 2016 FAC	<u>Cmeeting minutes.</u>	1	А
5.	Regular Matters			
•••				
	5.1. <u>Approval of the Alameda CTC Debt Policy.</u> 5		5	А
6.	Committee Member Reports (Verbal)			
7	Staff reports (Verbal)			
1.				

8. Adjournment

Next Meeting: September 12, 2016

All items on the agenda are subject to action and/or change by the Commission.

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1. Pledge of Allegiance

2. Roll Call

A roll call was conducted. All members were present with the exception of Commissioner Fujioka.

3. Public Comment

There were no public comments.

4. Consent Calendar

4.1. May 9, 2016 FAC Meeting Minutes: Approval of the May 9, 2016 FAC meeting minutes.

5.1. Alameda CTC Proposed Consolidated Budget for FY2016-17: Approval of the Alameda CTC proposed consolidated budget for FY2016-17.

Patricia Reavey recommended that the Commission approve the Proposed Consolidated Budget for FY2016-17. She stated that the committee approved the draft budget in May and no changes had been made.

Commissioner Kaplan moved to approve this item. Commissioner Ortiz seconded the motion. The motion passed with the following vote:

Yes:Valle, Spencer, Carson, Haubert, Thorne, Harrison, Ortiz, KaplanNo:NoneAbstain:NoneAbsent:Fujioka

5.2. Delegation of Authority to Handle Claims Made Against the Alameda County Transportation Commission: Adopt a resolution Delegating To The Executive Director Certain Authority To Handle Claims Made Under The Government Claims Act Against The Alameda County Transportation Commission.

Patricia Reavey recommended that the Commission adopt a Resolution delegating to the Executive Director certain authority to handle claims made under the Government Claims Act against the Alameda County Transportation Commission. She stated that Alameda CTC is governed by the Government Claims Act which allows the Commission to delegate authority to an agency employee to review, reject, allow, settle, or compromise tort claims. Patricia stated that as the agency moves forward with the implementation of Measure BB, Alameda CTC may experience an increase in claims. She stated that staff would like to work directly with the agency's insurance provider, the Special District Risk Management Authority (SDRMA), when claims are received so that responsibility may be determined promptly and they might be resolved expediently. Patricia concluded by reviewing the required time frames for evaluating claims filed against the agency.

Commissioner Haubert asked if the delegated authority amount can be higher than \$50,000. Patricia stated that the amount is set pursuant to the Government Claims Act.

Commissioner Ortiz asked for more information on the required timeline to respond to a claim. Patricia stated that the agency must respond to a claim within 45-days.

Commissioner Harrison wanted to know if staff anticipated an increase in the amount of claims received. Patricia stated that as the agency starts construction on Measure BB projects, the agency's name may become more visible, and as a result, more claims may be filed against the agency.

Commissioner Spencer requested a quarterly update on all actions taken by staff under this delegation of authority. Patricia stated that staff could provide that information.

Commissioner Valle asked what the track record is for past claims filed against the agency. Art Dao stated the agency has received a small amount of claims since its inception, with most being erroneously filed claims against the agency. Patricia informed the committee that since inception of the Alameda CTC there have been a total of 6 claims filed against the Alameda CTC under the Government Claims Act.

Commissioner Harrison moved to approve this item with an amendment that staff would provide a quarterly update of actions taken by staff under this delegation of authority. Commissioner Kaplan seconded the motion. The motion passed with the following vote:

Yes:	Valle, Spencer, Carson, Haubert, Thorne, Harrison, Kaplan, Ortiz
No:	None
Abstain:	None
Absent:	Fujioka

6. Committee Member Reports (Verbal) There were no member reports.

7. Staff Reports

There were no staff reports.

8. Adjournment/ Next Meeting

The next meeting is:

Date/Time: Monday, July 11, 2016 @1:30 p.m. Location: Alameda CTC Offices, 1111 Broadway, Suite 800, Oakland, CA 94607

Attested by: ee 0

Vanessa Lee, Clerk of the Commission

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Memorandum

1333 Broadway, Suites 220 & 300, Oakland, CA 94612

PH: (510) 208-7400 •

DATE: July 5, 2016

SUBJECT: Alameda CTC Debt Policy

RECOMMENDATION: Approval of the Alameda CTC Debt Policy.

Summary

The Alameda CTC Debt Policy establishes guidelines for the issuance and management of Alameda CTC debt and confirms the commitment of the Commission, management and staff to adhere to sound financial management practices. The proposed Debt Policy was developed to define parameters and guide staff and financial advisors in developing Alameda CTC's plans for issuing debt. The policy was originally approved in July 2013 and is being updated to:

- Incorporate changes in the way the agency plans for and approves capital investments;
- Clarify the appropriate use of debt financing and how the cost of debt financing will be distributed;
- Add information on additional short-term financing options; and
- Clean up other minor items.

This Debt Policy will govern the issuance and management of all debt funded through the capital markets, including the selection and management of related financial and advisory services and products. Priorities of the Debt Policy include:

- Effectively manage and mitigate financial risk;
- Maintain strong credit ratings and good investor relations;
- Achieve the lowest cost of capital;
- Preserve future program flexibility; and
- Maintain ready and cost-effective access to the capital markets.

Responsibility for implementation of the Debt Policy and day-to-day responsibility and authority for structuring, implementing, and managing the Alameda CTC debt and finance program, shall reside with the Executive Director and Deputy Executive Director of Finance and

Administration. This Debt Policy requires that the Commission specifically authorize each debt financing.

The Alameda CTC's Capital Investment Plan (CIP), which programs and allocates all fund sources administered by Alameda CTC, shall be used in combination with the Alameda CTC's Debt Policy to ensure proper allocation and financing of Measure BB eligible projects. The CIP sets priorities and strategies for allocating Measure BB and other funds under its guiding principles, while the Debt Policy provides policy direction and limitations for proposed financings. Debt issuance for capital projects shall not be recommended for Commission approval unless such issuance has been incorporated into the CIP.

Background

The Alameda CTC currently has one Measure B Sales Tax Revenue Bond outstanding in the amount of \$137.1 million par value, with a final maturity of March 2022. Alameda CTC will most likely need to issue debt on a programmatic basis in relation to the Measure BB capital program within the next few years. This Debt Policy sets standards for appropriate use of debt financing, defines the purposes for which debt financing can be used, and describes the types of debt financing allowed by the Alameda CTC. It describes terms and structural considerations, various credit enhancements and methods of sale available when issuing debt. It also sets parameters around the investment of bond proceeds and describes the relationships with rating agencies, investors and the Commission.

This Debt Policy requires contracts with the financing team to be competitively bid and for staff to receive Commission approval before soliciting these services. It also requires continuing disclosure for the benefit of the bond holders in compliance with Title 17 Code of Federal Regulations §240 15c2-12, Municipal Securities.

Fiscal Impact: There is no fiscal impact.

Attachments

A. Alameda CTC Debt Policy – July 2016

Staff Contact

Patricia Reavey, Deputy Executive Director of Finance and Administration

Alameda County Transportation Commission Debt Policy July 2016

I. Introduction

The purpose of the Debt Policy is to establish guidelines for the issuance and management of Alameda CTC debt. This Debt Policy confirms the commitment of the Commission, management, staff, and other decision makers to adhere to sound financial management practices. Priorities of the Debt Policy are as follows:

- Effectively manage and mitigate financial risk
- Maintain strong credit ratings and good investor relations
- Achieve the lowest cost of capital
- Preserve future program flexibility
- Maintain ready and cost-effective access to the capital markets

II. Scope and Authority

This Debt Policy shall govern the issuance and management of all debt funded through the capital markets, including the selection and management of related financial and advisory services and products.

This Policy shall be reviewed periodically and updated as required. Any changes to the policy are subject to approval by the Commission at a legally noticed and conducted public meeting. Overall policy direction of this Debt Policy shall be provided by the Commission. Responsibility for implementation of the Debt Policy and day-to-day responsibility and authority for structuring, implementing, and managing the-Alameda CTC debt and finance program, shall reside with the Executive Director and Deputy Executive Director of Finance and Administration. This Debt Policy requires that the Commission specifically authorize each debt financing.

While adherence to this Debt Policy is required in applicable circumstances, the Alameda CTC recognizes that changes in the capital markets, Alameda CTC programs and other unforeseen circumstances may from time to time produce situations that are not covered by the Debt Policy and require modifications or exceptions to achieve policy goals. In these cases, management flexibility is appropriate, provided specific authorization from the Commission is obtained.

III. Capital Budgeting and Planning for Debt Issuance

The Alameda CTC's <u>Capital Investment Plan (CIP)Strategic Plan/Congestion Management Program</u>, which programs <u>and allocates all of the fund sources which are Measure B Sales Tax funds as well as all other funds</u> administered by the Alameda CTC, shall be used in combination with the Alameda CTC's Debt Policy to ensure proper allocation and financing of <u>Alameda CTC sponsored Measure B eligible</u> projects. The <u>CIPStrategic Plan</u> sets priorities and strategies for allocating <u>Alameda CTC administered Measure B</u> funds under its guiding principles, while the Debt Policy provides policy direction and limitations for proposed financings. Debt issuance for capital projects shall not be

recommended for Commission approval unless such issuance has been incorporated and approved by the Commission in the <u>CIPStrategic Plan</u>.

IV. Standards For and Appropriate Use of Debt Financing

The philosophy of the Alameda CTC carried over from its predecessor agency is to fund all projects and programs-in the Transportation Expenditure Plan on a pay-as-you-go basis for as long as feasibly possible. This strategy minimizes borrowing costs and maximizes tax dollars for projects. However the agency will consider the issuance of debt when capital program cash flow demand exceeds projected annual revenue capacity over a specified period of time.current funding sources are insufficient. The use-issuance of debt will be considered only on a programmatic basis and will not be driven by an individual project. The agency has limited debt capacity and as broad-based borrowing needs arise, they will be evaluated in terms of their impact on remaining borrowing capacity and the agency's ability to deliver the full program in a reasonable timeframe.

Additionally, as the issuer of bonds the agency has the responsibility to manage the expenditure of bond proceeds in a manner that satisfies state and federal regulations, including IRS regulations, as well as industry best practices. The agency is best positioned to manage the expenditure of bond proceeds on projects for which the Alameda CTC is the project sponsor. For those projects, the agency can manage all aspects of project delivery that can impact the timely spend-down of bond proceeds; an issue of significant importance to the IRS. If Alameda CTC is not the project sponsor and therefore not the project manager, the agency would not have control over project cash flow and would have no mechanism to control the drawdown of bond funds. In general, it is the agency's policy to issue bonds for broad-based program needs and on projects for which the Alameda CTC is the project sponsor. This is consistent with both the economic as well as the program management objectives of the agency.

As borrowing needs are identified, Alameda CTC will evaluate the nature of the capital investment (e.g., the purpose and useful life of the asset) to <u>decide if</u><u>ensure that either</u> long<u>or short</u>-term debt is the appropriate financing mechanism to meet the funding need. Standards for the appropriate use of debt financing will include those described below.

- A. Long-_Term Capital Projects: Long-term dDebt should be used to finance essential capital projects on a programmatic basis where it is cost effective and fiscally prudent. The debt repayment period should not exceed 120% of the useful life of the project being financed or the term of the <u>pledgedcurrent</u> sales tax Measure. The ability or need to expedite or maintain the programmed schedule of approved capital projects will be a factor in the decision to issue long-term debt.
- B. <u>Debt Financing Mechanism</u>: Alameda CTC will evaluate the use of financial alternatives available including, but not limited to, long-term debt, short-term debt, commercial paper, <u>direct bank</u> <u>loan</u>, <u>line of credit</u> and inter-fund borrowing. Alameda CTC will utilize the most cost advantageous financing alternative consistent with limiting the Alameda CTC's risk exposure.
- **C.** <u>Credit Quality</u>: Credit quality is an important consideration for the Alameda CTC. All Alameda CTC debt management activities for new debt issuances will be conducted in a manner conducive to receiving the highest credit ratings possible consistent with the Alameda CTC's debt management and project delivery objectives.

V. Purpose of Financing

The general purpose of <u>debtbond</u> financing falls into three general categories: (1) to finance new capital infrastructure, (2) to refinance existing bonds to reduce financing costs, risk or both, or (3) to reimburse an agency for eligible capital expenditures made within the last 18 months. These purposes are described in more detail below.

- A. <u>New Money Financing</u>: New money issues <u>can be long or short-term in nature and</u> are those financings that generate additional funding to be available for expenditure on capital projects. These funds may be used for right-of-way acquisition, design, construction and the acquisition of construction materials, construction support, major rehabilitation of capital assets and utility relocation. New money issues will be proposed in the context of the Alameda CTC's <u>CIPStrategic Plan</u> and will be consistent with the <u>related</u> Transportation Expenditure Plan (<u>TEP</u>) and Measure B <u>or Measure BB</u> Ordinance.
- **B.** <u>Refunding Bonds</u>: Refunding bonds are issued to retire all or a portion of an outstanding bond issue. Most typically this is done to refinance at a lower interest rate to reduce debt service costs. Alternatively, some refundings are executed for a reason other than to achieve cost savings, such as to restructure the repayment schedule of the debt, to change the type of debt instruments being used, or to retire an indenture in order to remove undesirable covenants. In any event, a present value analysis must be prepared that identifies the economic effects of any refunding being proposed to the Commission.

The Alameda CTC has established a minimum debt service savings threshold goal of 3.0% of the refunded bond principal amount, on a maturity-by-maturity basis, unless there are other compelling reasons for defeasance. As an exception to this target savings threshold, the Alameda CTC may elect to include bonds maturing in the next 24 months into a larger refunding if those maturities provide some positive savings. The present value savings will be calculated net of all costs related to the refinancing.

C. <u>Reimbursement Bonds</u>: A reimbursement bond is a tax-exempt bond, the proceeds of which are allocated to prior expenditures originally paid from sources other than bond proceeds. A proper reimbursement allocation results in the proceeds being treated as spent for the governmental purpose of the original expenditures even though the actual moneys are used to replenish the funds originally used to pay the expenditures.

Under federal tax regulations, the proceeds of bonds may be allocated to a prior capital expenditure, but only if a formal declaration of reasonable intention to reimburse the expenditure with the proceeds of a borrowing (a "declaration of official intent") had been properly made within sixty (60) days after the date the expenditure was paid. This declaration of official intent is commonly made via a reimbursement resolution adopted by the Commission. If a declaration of official intent has been made, bond proceeds may be allocated to expenditures previously paid for a period of up to 18 months after the date the expenditures were paid.

VI. Types of Debt

The market for municipal finance is well developed and provides numerous products or types of debt that the Alameda CTC will evaluate on a case-by-case basis. Some of the types of debt – long-term, short-term and variable rate – available to the Alameda CTC are described in this section.



A. Long Term Debt

- 1. <u>Current Coupon Bonds</u>:- are bonds that pay interest periodically and principal at maturity. They may be used for both new money and refunding transactions. Bond features may be adjusted to accommodate market conditions at the time of sale, including changing dollar amounts for principal maturities, offering discount and premium bond pricing, modifying call provisions, utilizing bond insurance, and determining how to fund the debt service reserve fund.
- 2. <u>Zero Coupon and Capital Appreciation Bonds</u>: -pay interest that is compounded and paid only when principal matures. Interest continues to accrue on the unpaid interest at rates that are typically higher than rates on current-coupon bonds, therefore representing a more expensive funding option. In the case of zero-coupon bonds, principal paid at maturity is discounted back to the initial investment amount received at issuance. In the case of Capital Appreciation Bonds, the value of the bond accretes until maturity.
- 3. <u>Transportation Infrastructure Finance Innovation Act (TIFIA) Loan</u>: is a loan provided by the United States Department of Transportation for certain transportation projects of regional importance. A TIFIA loan may contain comparatively flexible repayment provisions and an interest rate that is tied to the prevailing 30-year US Treasury Bond yield. The Alameda CTC may elect to apply for a TIFIA loan if it is determined that a project is eligible and it is the most cost effective debt financing option available for the project.

B. Short-Term Debt

- <u>1.Commercial Paper Notes</u>: may be issued as an alternative to fixed rate debt, particularly when the timing of funding requirements is uncertain. The Alameda CTC may maintain an ongoing commercial paper program to ensure flexibility and immediate access to capital funding when needed.
 - 1.
- 2. Grant Anticipation Notes (GANs): are short-term notes that are repaid with the proceeds of State or Federal grants of any type. The Alameda CTC shall generally issue GANs only when there is no other viable source of funding for the project.
- 2.3. Bond Anticipation Notes (BANs): are short-term notes that are repaid by the proceeds of a future bond issuance. Alameda CTC shall generally issue BANs as part of an overall financing strategy when it is beneficial to do so.
- 3.4. Lines of Credit or Bank Loans: shall be considered as an alternative to or credit support for other short term borrowing options.
- 4.5. Grant Anticipation Revenue Vehicle Financing (GARVEE): are bonds issued by the State and enable entities to fund transportation projects that are secured by certain federal grants. The Alameda CTC may consider the issuance of GARVEEs to meet cash flow shortfalls of grant revenues.

C. Variable Rate Debt

1. <u>Variable Rate Debt</u>: It is sometimes appropriate to issue short-term or long-term variable rate debt to diversify the debt portfolio, reduce interest costs, provide interim funding for capital projects and improve the match of variable rate assets to variable rate liabilities. The amount of unhedged variable rate debt will generally not exceed 20% of all outstanding <u>or planned</u> debt <u>for the program</u>. Under no circumstances will variable rate debt be issued solely for the purpose of earning interest through arbitrage.

VII. Terms and Structure of Bonds

The terms and structure of a specific bond issuance will be developed within a prudent legal framework and with the objective of minimizing risk to Alameda CTC, maintaining strong credit ratings, addressing investor concerns, and preserving future flexibility in a cost-effective manner. Some of the terms and structural considerations are discussed below.

- A. <u>Term</u>: All capital improvements financed through the issuance of debt will be financed for a period not to exceed 120% of the expected average useful life of the assets being financed, and in no event shall exceed the expiration date of the <u>current</u> sales tax measure <u>pledged to repay</u> the debt.
- **B.** <u>Lien Levels</u>: Senior and Junior Liens for each revenue source may be utilized in a manner that will maximize the most critical constraint -- typically either cost or capacity -- thus allowing for the most beneficial use of the revenue source securing the bond.
- **C.** Debt Service Structure: Alameda CTC will examine debt service structures in the context of program needs. Combined principal and interest payments for any particular bond issue will first be examined as a level payment structure. Deferred principal can create increased program and project delivery capacity and will also be examined. Alameda CTC's debt service structure will be sized within conservative revenue constraints and with the objective of maintaining strong credit ratings.

C. Debt service and other financing costs will be paid from the capital project funding category of the TEP, which will require each project to pay its fair share of the cost. Each project sponsor must understand that when the decision is made to issue debt on a programmatic basis, some of the funding committed to each project in the TEP will go towards paying for debt service and other financing costs, reducing the amount of sales tax dollars directly available to fund project costs.

- D. <u>Capitalized Interest</u>: Unless otherwise required, capitalized interest will not be employed. This avoids unnecessarily increasing the bond size. Certain types of financings, such as toll revenue bonds, may require that interest on the bonds be paid from capitalized interest until Alameda CTC has constructive use of the project and project related revenues are expected to be available to pay debt service.
- E. <u>Additional Bonds Test</u>: Any new senior lien debt issuance must not cause Alameda CTC's debt service to exceed the level at which prior year revenues are less than one and a half times (1.5x)

the maximum annual debt service (MADS) (or maximum annual principal and interest) for the aggregate outstanding senior lien bonds including the debt service for the new issuance.

F. <u>Call Provisions</u>: In general, fixed rate, tax-exempt bonds will be issued with a provision that allows Alameda CTC to call outstanding bonds 10-years after the bond delivery date at par (i.e., no call premium).

VIII. Credit Enhancement

The Alameda CTC will consider the cost and benefit of credit enhancements, including the potential funding of a debt service reserve fund, on a case-by-case basis with each separate bond issuance.

- **A.** <u>Bond insurance</u>: <u>The</u> Alameda CTC shall have the authority to purchase bond insurance when such purchase is deemed prudent and advantageous. The predominant determination shall be based on such insurance being less costly than the present value of the difference in the interest expense on insured bonds versus uninsured bonds.
- **B.** <u>Debt Service Reserves</u>: When beneficial to the Alameda CTC, a reserve fund <u>may be funded at</u> an amount appropriate to the associated financing and market conditions at that time. Any reserve fund equal to the lesser of:
- 1. Ten percent (10%) of the original principal amount of the bonds
- 2.— Maximum annual debt service, or
- 3.— One-hundred-and-twenty-five percent (125%) of average annual debt service (the "Reserve Requirement")

Shallshall be funded from the proceeds of each series of bonds, subject to federal tax regulations and in accordance with the requirements of credit enhancement providers and/or rating agencies.

The Alameda CTC shall have the authority to purchase reserve equivalents (i.e., the use of a reserve fund surety) when such purchase is deemed prudent and advantageous. Such equivalents shall be evaluated in comparison to cash funding of reserves on a net present value basis.

C.B.<u>Letters of Credit</u>: [PR1]The Alameda CTC shall have the authority to enter into a letter-of-credit agreement when such an agreement is deemed prudent and advantageous. The long-term and short-term credit ratings of those financial institutions offering letters of credit will be a critical consideration before procuring any letter of credit.

IX. Method of Bond Sale

The-Alameda CTC will determine, on a case-by-case basis, whether to sell its bonds competitively or through negotiation. Generally, there are three methods of sale: competitive, negotiated and private placement. Each type of bond sale has advantages and the potential to provide the lowest cost given the right conditions.

A. Competitive Sale: A competitive bond sale is used by established issuers, with strong credit ratings during times in which there are stable market conditions. With a competitive sale, an underwriter is not selected prior to the date of sale. The issuer works with their financial advisor and legal counsel to prepare documents, rating strategies and to notify market participants of the coming bond sale according to a published Notice of Sale. Industry accepted information outlets as well as phone calls made directly to the desks of underwriting firms are used to notify underwriters of the upcoming sale. The underwriter is selected based solely on price on the day of sale when bids are accepted.

A competitive sale allows an issuer to control bidding parameters and select the winning underwriter solely on the lowest True Interest Cost (TIC) submitted during a 30-minute bid process. No input on credit, structure or other matters is received from underwriters under a competitive sale.

B. Negotiated Sale: In a negotiated bond sale the issuer selects the underwriter several months before the sale of the bonds through a competitive Request for Proposals (RFP) or Request for Qualifications (RFQ) process. The underwriter is selected based upon relevant experience, recent bond sale performance and fees, among other factors. The final pricing of the bonds is directly negotiated with the underwriter based upon investor demand and orders received on the day of sale. The issuer generally relies upon the financial advisor during the negotiation process.

A negotiated sale is common for a new or infrequent issuer or an issuer with a weak bond rating. A negotiated sale can be advantageous during high volatility in the financial markets or during periods of low investor demand. Issuers who desire the underwriter's input on credit rating strategies, deal structure, document preparation, etc., will elect to sell bonds through a negotiated sale.

C. Private Placement: A Private Placement is a sale that is structured specifically for one purchaser such as a commercial bank. A direct purchase agreement or revolving credit facility is a form of a private placement. Such placement shall only be considered if this method is likely to result in a cost savings to the Alameda CTC relative to other methods of debt issuance.

X. Investment of Bond Proceeds

When bonds are issued, proceeds are deposited in various accounts, such as a <u>project</u>construction fund, debt service fund and debt service reserve fund, <u>if applicable</u>. Monies deposited in these funds are invested until needed. The investment strategy for each fund depends on federal/state statutes and regulations governing the types of instruments permitted to be used, the yield goals for the fund, requirements from rating agencies or credit enhancement providers, and the anticipated drawdown of bond proceeds.

The primary objectives for the investment activities of these funds will mirror that of the Alameda CTC's investment policy, in order of priority, of safety, liquidity and yield. The investment strategy for these funds will incorporate steps to minimize credit risk, market risk and opportunity risk by establishing guidelines for permitted investments, developing good cash flow estimates and integrating knowledge of prevailing and expected future market conditions with cash flow requirements. The investment of



bond proceeds will be made in a manner that ensures legal and regulatory requirements are met, fair market value bids and offers are received and objectives for the uses of proceeds are attained. An evaluation will be conducted of investment alternatives including individual securities or portfolio of securities, investment agreements and mutual or pooled investment funds.

Investments will be permitted for bond proceeds as defined in the bond indenture document which will list an array of allowable options such as nonmarketable U.S. Treasury securities sold to state and local governments (SLGS), the Local Agency Investment Fund (LAIF) and various other investment alternatives as allowed in the California Government Code with the goal of earning the maximum arbitrage yield. Arbitrage calculations will be completed on a regular basis to monitor arbitrage rebate liabilities, if any, and a reserve for liabilities will be established for future remittance to the Internal Revenue Service, when required.

XI. Market Relationships

As an issuer who values cost-effective market-access, the Alameda CTC will actively provide requested information and maintain relationships with rating agencies, investors and other market participants, as needed.

- A. <u>Rating Agencies</u>: The Executive Director and the <u>Deputy Executive</u> Director of Finance and <u>Administration</u> shall be primarily responsible for maintaining our relationships with those rating agencies (i.e., <u>Standard-&-Poor's Global Ratings</u>, Moody's Investors Service and Fitch Ratings) from whom the Alameda CTC requests and holds ratings. <u>The Alameda CTC may</u>, from time-to-time, choose to deal with only one or two of these agencies as circumstances dictate. In addition to general communication, the Executive Director and the <u>Deputy Executive</u> Director of Finance and <u>Administration</u> shall offer conference calls and/or meetings with agency analysts in connection with a planned sale.
- **B.** <u>Investor Relations</u>: Timely and accurate information shall be provided in response to inquiries from investors in order to maintain positive ongoing investor relations.
- **C.** <u>Board Communication</u>: As a means of providing feedback from rating agencies and/or investors regarding our financial strengths and weaknesses as perceived by the marketplace, information will be provided to the Commission when material information develops.

XII. Continuing Disclosure

It is Alameda CTC's policy to remain in compliance with Title 17 Code of Federal Regulations §240 15c2-12, Municipal Securities Disclosure, by filing our annual financial statements and other financial information for the benefit of our bondholders within 270 days of the close of the fiscal year and filing material event notices in a timely manner.

XIII. Consultants

The Alameda CTC shall select its primary <u>financial</u> consultant(s) <u>viaby</u> a competitive qualifications-based process through Request for Proposals (RFP) or Request for Qualifications (RFQ).



- A. <u>Selection of Financing Team Members</u>: The Executive Director and the <u>Deputy Executive</u> Director of Finance <u>and Administration</u> will request authorization from the Commission to issue RFPs or RFQs, enter into negotiations with the top ranked firms and execute contracts for the following services.
 - Financial Advisor: The Alameda CTC shall utilize a financial advisor to assist in its debt issuance and debt administration processes. Selection of the Alameda CTC's financial advisor(s) shall be based on, but not limited to, the following criteria: (a) experience in providing consulting services to complex issuers, (b) knowledge and experience in structuring and analyzing complex issues, (c) experience and reputation of assigned personnel, and (d) fees and expenses.
 - 2. <u>Bond Counsel</u>: Transaction documentation for debt issues shall include a written opinion by legal counsel affirming <u>Alameda CTC iswe are</u> authorized to issue the proposed debt, that <u>Alameda CTC haswe have</u> met all constitutional and statutory requirements necessary for issuance, and a determination of the proposed debt's federal income tax status. A nationally recognized bond counsel firm with extensive experience in public finance and tax issues will prepare this approving opinion and other documents relating to the issuance of debt. The <u>B</u>bond counsel will be selected through a competitive RFP or RFQ process.
 - 3. <u>Disclosure Counsel</u>: When undertaking a bond sale, disclosure counsel may be retained to prepare the official statement if additional independence or expertise is needed. Disclosure counsel will be responsible for ensuring that the official statement complies with all applicable rules, regulations and guidelines. Disclosure counsel will be a nationally recognized firm with extensive experience in public finance. The disclosure counsel will be selected through a competitive RFP or RFQ process.
 - 4. <u>Underwriter</u>: The Alameda CTC shall have the right to select a senior manager and comanagers for a proposed negotiated sale. The Commission may establish a pool of eligible underwriters, or select firms on an as-needed basis. In either case, underwriters for a particular <u>negotiated</u> transaction will be selected through a competitive RFP <u>or</u> RFQ process.
 - 5. <u>Underwriter Counsel</u>: In any negotiated sale of Alameda CTC debt in which legal counsel is required to represent the underwriter, the lead underwriter will make the appointment, subject to Alameda CTC approval.

XIV. Post-Issuance Compliance Procedures

The Alameda CTC <u>has</u>will established and documented procedures which were approved by the <u>Commission in January 2014</u> to ensure that Alameda CTC is in compliance with requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied with respect to tax-exempt bonds and other obligations after the bonds are issued so that interest on the bonds is and will remain tax-exempt.

