

#### SUNOL SMART CARPOOL LANE JOINT POWERS AUTHORITY GOVERNING BOARD

#### **MEETING NOTICE**

Monday, November 8, 2010 9:30 A.M.

Alameda CTC Board Room 1333 Broadway, Suite 300 Oakland, CA 94612 Chair: Supervisor Scott Haggerty, ACTIA/Alameda CTC Vice Chair: Councilmember Bill Harrison, ACTIA/Alameda CTC

#### **Members:**

Mayor Mark Green, ACCMA/Alameda CTC Mayor Jennifer Hosterman, ACCMA/Alameda CTC Vice Mayor Pete McHugh, VTA

Staff Liaison: Frank R. Furger Secretary: Christina Muller

#### **AGENDA**

#### 1.0 PLEDGE OF ALLEGIANCE

#### 2.0 ROLL CALL

#### 3.0 PUBLIC COMMENT

Members of the public may address the Board during "Public Comment" on any item <u>not</u> on the agenda. Public comment on an agenda item will be heard when that item is before the Board. Anyone wishing to comment should make their desire known to the Chair.

#### 4.0 MINUTES OF September 13, 2010\* (Page 1)

Action

The Board is requested to approve the attached Minutes of October 11, 2010.

#### 5.0 HOV/ EXPRESS LANE PROJECT STATUS UPDATE

#### 5.1 HOV Widening Status Update\*\*

Information

On behalf of the JPA, ACCMA / Alameda CTC is the sponsor of the HOT element of the I-680 Express Lane. However, the construction phase of the civil elements of this project is administered by Caltrans. A verbal report will be presented by Caltrans staff at the meeting.

#### 6.0 ADMINISTRATIVE MATTERS

Action

#### 6.1 Designation of Board Secretary (Page 5)

Action

The joint powers agreement (Agreement) establishing the Sunol Smart Carpool Lane Joint Powers Authority (JPA) empowers the JPA's Governing Board to designate a JPA Board Secretary. The functions of the Board Secretary currently are being provided by Alameda CTC staff. Staff

Sunol Smart Carpool Lane JPA Agenda October 11, 2010 Page 2

recommends that this role continue to be staffed by Alameda CTC staff and that the designation of JPA Board Secretary is added to the roles and responsibilities of the Alameda CTC Clerk.

#### 6.2 Designation of Auditor/Treasurer (Page 7)

Action

The joint powers agreement (Agreement) establishing the Sunol Smart Carpool Lane Joint Powers Authority (JPA) empowers the JPA's Governing Board to designate a JPA Treasurer and an Auditor/Controller. Since the I-680 Express Lane began revenue collection in September, financial and accounting support for the JPA has been provided by Alameda CTC staff, consistent with the ACCMA/Alameda CTC role as the managing agency. Staff recommends that Alameda CTC continue to provide staff resources to fill the positions of Treasurer and Auditor/Controller.

#### A.0 JOINT MEETING WITH I-580 POLICY ADVISORY COMMITTEE 9:45 A.M.

A.1 Convene joint meeting with I-580 Express Lane Policy Advisory Committee (PAC)

#### A.2 PAC Roll Call – Confirm PAC Quorum (no action by JPA Board)

#### A.3 I-680 Express Lane Status Update\* (Page 9)

Information

The Express Lane Facility opened on September 20<sup>th</sup> at 5 am. Attached for the Board's review is a summary of the six weeks of operations of the I-680 Express Lanes.

## A.4 Establishment of Technical Advisory Committee for I-680 and I-580 Corridor Express Lanes (Page 15)

Action

It is recommended that the I-680 JPA Board and the I-580 Policy Advisory Committee (PAC) establish a Technical Advisory Committee (TAC) to provide input to staff on the development and operation of Express Lanes in the I-680 and I-580 Corridors. Representation on the TAC would include staff from the cities along the Corridors, Caltrans, CHP, MTC/BATA, Santa Clara and Alameda Counties, and transit agencies with service in the Corridors.

#### A.5 Status of Promotions and Public Outreach\*\*

A verbal report will be presented by staff at the meeting.

#### A.6 Recess Joint Meeting

#### 7.0 ADJOURNMENT/ NEXT MEETING: TBD

The three standing committees of Alameda County Transportation Commission will not meet on December 13, 2010. Staff recommends that the Sunol SMART Carpool Lane Joint Powers Authority Board meet on January 10, 2011.

- \* Materials enclosed
- \*\* Verbal presentation will be made or materials will be available at the meeting
- # All items on the agenda are subject to action and/or change by the JPA Board.

PLEASE DO NOT WEAR SCENTED PRODUCTS SO INDIVIDUALS WITH ENVIRONMENTAL SENSITIVITIES MAY ATTEND

### Glossary of Acronyms

ABAG	Association of Bay Area Governments	MTC	Metropolitan Transportation Commission			
ACCMA	Alameda County Congestion  Management Agency	MTS	Metropolitan Transportation System			
ACE	Altamont Commuter Express	NEPA	National Environmental Policy Act			
ACTA	Alameda County Transportation	NOP	Notice of Preparation			
	Authority (1986 Measure B authority)	PCI	Pavement Condition Index			
ACTAC	Alameda County Technical Advisory	PSR	Project Study Report			
ACTIA	Committee  Alamada County Transportation	RM 2	Regional Measure 2 (Bridge toll)			
ACHA	Alameda County Transportation Improvement Authority (2000 Measure B authority)	RTIP	Regional Transportation Improvement Program			
<b>ADA</b>	Americans with Disabilities Act	RTP	Regional Transportation Plan (MTC's <i>Transportation 2035</i> )			
BAAQMD	Bay Area Air Quality Management District	SAFETEA-L	, ,			
BART	Bay Area Rapid Transit District	SR	State Route			
BRT	Bus Rapid Transit	STA	State Transit Assistance			
Caltrans	California Department of Transportation	STIP	State Transportation Improvement Program			
CEQA	California Environmental Quality Act	STP	Federal Surface Transportation Program			
CIP	Capital Investment Program	TCM	Transportation Control Measures			
CMAQ	Federal Congestion Mitigation and Air Quality	TCRP	Transportation Congestion Relief Program			
CMP	Congestion Management Program	TDA	Transportation Development Act			
CTC	California Transportation	TDM	Travel-Demand Management			
FID	Commission  Environmental Impact Percent	TFCA	Transportation Fund for Clean Air			
EIR FHWA	Environmental Impact Report	TIP	Federal Transportation Improvement			
FTA	Federal Highway Administration Federal Transit Administration		Program			
НОТ	High occupancy toll	TLC	Transportation for Livable			
HOV	High occupancy vehicle	TMD	Communities TracGa Management Plan			
ITIP	State Interregional Transportation	TMP TMS	Traffic Management Plan			
	Improvement Program	TOD	Transportation Management System Transit-Oriented Development			
LATIP	Local Area Transportation Improvement Program	TOS	Transportation Operations Systems			
LAVTA	Livermore-Amador Valley Transportation Authority	TVTC VHD	Tri Valley Transportation Committee Vehicle Hours of Delay			
LOS	Level of service	VMT	Vehicle miles traveled			



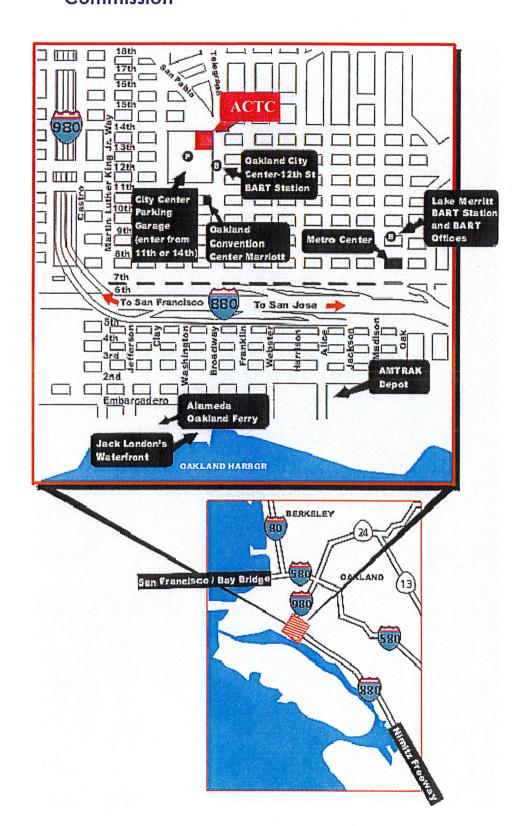
CMA • 1333 Bro

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www.AlamedaCTC.org

## ALAMEDA County Transportation Commission



#### Public Transportation Access

**BART:** City/Center 12<sup>th</sup> Street Station

#### **AC Transit:**

Lines 1, 1R, 11, 12, 13, 14, 15, 18, 40, 51, 63, 72, 72M, 72R, 88, 314, 800, 801, 802, 805, 840

#### Auto Access

- Traveling South: Take 11<sup>th</sup> Street exit from I-980 to 11<sup>th</sup> Street
- Traveling North: Take 11<sup>th</sup> Street/Convention Center Exit from I-980 to 11<sup>th</sup> Street
- Parking:
   City Center Garage –
   Underground Parking,
   enter from 11<sup>th</sup> or 14<sup>th</sup>
   Street



1333 BROADWAY, SUITE 220 . PHONE (510) 836-2560 . FAX (510) 836-2185

# SUNOL SMART CARPOOL LANE JOINT POWERS AUTHORITY GOVERNING BOARD MINUTES OF OCTOBER 11, 2010

Chair Supervisor Haggerty convened the Sunol Smart Carpool Lane JPA at 9:34 a.m.

#### 1.0 PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was led by Hosterman.

#### 2.0 ROLL CALL

Muller conducted roll call. Supervisor Haggerty and Mayor Hosterman were present.

#### 3.0 PUBLIC COMMENT

There was no public comment.

#### 4.0 MINUTES OF SEPTEMBER 13 2010

Chair Haggerty noted that there was not a quorum and moved to Agenda Item 5.1 HOV Widening Status Update.

#### 5.0 HOV/ EXPRESS LANE PROJECT STATUS UPDATE

#### 5.1 HOV Widening Status Update

Emily Landin-Lowe of Caltrans informed the Board that Contract #1 – construction contract was completed on September  $29^{th}$ , Contract #2 – is about 87% complete. There is still some electrical and approach slab work needed.

#### A.0 JOINT MEETING WITH I-580 POLICY ADVISORY COMMITTEE

#### A.1 Convene joint meeting with I-580 Express Lane Policy Advisory Committee (PAC).

Chair Haggerty convened the joint meeting with I-580 Express Lane Policy Advisory Committee (PAC).

#### A.2 PAC Roll Call

Chair Haggerty noted that there was no quorum and moved to Agenda Item A.3 I-680 Express Lane Status Update.

#### A.3 I-680 Express Lane Status Update

Furger advised the Board that the I-680 Express Lane opened at 5am on Monday, September 20<sup>th</sup>. The facility has been operating from 5am to 8pm, Monday thru Friday. He then reviewed his presentation reflecting a "Three Week Summary" which reflects the facts and figures collected from September 20<sup>th</sup> to October 8th.

Sunol Smart Carpool Lanes Minutes of September 13, 2010 Page 2

#### THREE WEEK SUMMARY

Toll Revenue: \$26,185.55 • Total Number of Trips: 18,567 Average Toll: \$1.41 • Average Revenue Per Day: \$1,745.70 • Average Revenue Per Day (Mon-Thurs): \$1,967.25 \$859.52 Average Revenue Per Day (Fri): Average Trips Per Day: 1,238 \$1,322 Average Trip Per Day (Mon-Thurs): Average Trips Per Day (Fri): 902

The Express Lane team is collecting data daily and will provide an update next month. Kamena request that this report also includes a Breakdown per Hour. Furger provide a snap shot of the Express Lane Traffic Management Center (TMC) and overview of the tools being used to monitor the toll collection software and equipment. Chair Haggerty asked staff to confirm if this video was recorded and used for enforcement.

Hosterman inquired what type of concerns or feed back have been received from the public. Furger noted that initially during the first couple of days of operations that staff did receive a number of comments and questions about the overall operations of the Express Lanes. He noted that members of the public were concerned about the merging of traffic on I-580 to Route 84. After a couple of days of operations the delay north of Rt 84 has dropped significantly once users became more familiar with the Express Lane. Furger introduced Dave Hyams of Solem and Associates who reported that his firm has been monitoring the incoming calls and emails from the public and reported that the majority of emails were inquiring the status of the Northbound Express Lane.

Bob Vinn of the City of Livermore suggested that this report also include Total Volume in the Lanes. Staff will add this to the monthly report.

Chair Haggerty noted the arrival of Vice Chair Green and Mayor Kamena and confirmed a quorum. He returned to Agenda Item 4.0 Minutes of September 13, 2010. A motion was made by Green to approve the Sunol Smart Carpool Lane JPA Minutes for September 13, 2010; a second was made by Hosterman. The motion passed unanimously.

#### A.4 Express Lane – Operations: Marketing Update

Leo Scott noted that I-680 Phase 1 Marketing concluded at the end of September. The trend for new potential patrons continues to increase. Currently there have been 3,700 new accounts. Given the number of transactions through September 2010, about 4% of the transactions on the corridor were promotion transactions. As of August 1, 2010, about 27,700 accounts have been opened and 4% have been used on the facility. Leo Scott noted that the data will require more extensive review to determine a more accurate number since a co-promotion with the bridges took place at the same time as the Express Lane. Lastly, Furger advised the Board that staff and consultant team are looking

Sunol Smart Carpool Lanes Minutes of September 13, 2010 Page 3

into some lower cost alternatives to alleviate some of the merging problems we are having at 84 and I-680. A traffic analysis is being performed and we will provide an update next month.

Chair Haggerty inquired how frequently were the cameras being monitored. Furger informed the Board that he, along with Ray Akkawi and the Express Lane Team monitor the cameras periodically throughout the day.

#### A.5 Recess Joint Meeting

Chair Haggerty recessed the Joint Meeting.

#### 6.0 ADJOURNMENT / NEXT MEETING: November 8, 2010

The next scheduled meeting will be Monday, November 8, 2010 at 9:30 a.m.

Attested by:	
Christina Muller,	
-680 JPA Secretary	



#### SUNOL SMART CARPOOL LANE JOINT POWERS AUTHORITY GOVERNING BOARD

October 11, 2010 ACTIA/CTC Board Room 1333 Broadway, Suite 300, Oakland, CA

MEMBERS		Initials	CMA STA	FF	Initials
Supervisor Scott Haggerty, ACTIA, Char J	PA	H	Art Dao, Executive Director		and
Council Member Bill Harrison, ACTIA, Vi	ce Chair		Frank Furger, Chief Deputy D	irector -	**
Mayor Mark Green, ACCMA	/	1	Ray Akkawi, Mgr of Project	Delivery	RID
Mayor Jennifer Hosterman, ACCMA		Ju	Christina Muller, Secretary		m
Vice Mayor Pete McHugh, VTA			Myrna Portillo, Administrativ	e Assistant -	ump
LEGAL COUNSEL/OTHERS	Initi	ials			
Zack Wasserman - WRBD	- 1				
Neal Parish, - WRBD	A	F			
Leo Scott – Gray-Bowen, Inc	1				
Emily Landin-Lowe - Caltrans	É	9			
Mark Zabaneh - Caltrans	1	12			
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3. Ramsey Hissen	URS		408-297-9	585	
4. STEPSEN JAMS	Acte		510-350-2330	SHASEACCM	M.CA. Gol
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November 8, 2010 Agenda Item 6.1

Date: October 31, 2010

To: Sunol Smart Carpool Lane JPA Board

From: Frank R. Furger, Executive Director

Subject: Designation of JPA Board Secretary

#### Action

The joint powers agreement (Agreement) establishing the Sunol Smart Carpool Lane Joint Powers Authority (JPA) empowers the JPA's Governing Board to designate a JPA Board Secretary. The functions of the Board Secretary currently are being provided by Alameda CTC staff. Staff recommends that this role continue to be staffed by Alameda CTC staff and that the designation of JPA Board Secretary is added to the roles and responsibilities of the Alameda CTC Clerk.

#### Discussion

Staff from the ACCMA/Alameda CTC has provided oversight and management resources throughout the development of the I-680 Express Lane project. The Agreement empowers the JPA's Governing Board to designate certain positions, including Executive Director, Treasurer, Auditor/Controller and Board Secretary.

The duties of the Board Secretary include Board meeting set-up, coordination of agendas, recording minutes of meetings and managing JPA correspondence.

The duties of Board Secretary are currently being provided by Alameda CTC staff. Staff recommends that Alameda CTC staff continue in the role of providing resources for the JPA Board Secretary and that the Alameda CTC Clerk be designated as the JPA Board Secretary. At the discretion of the Alameda CTC Executive Director, certain support activities such as meeting setup and mailings may be delegated to Alameda CTC support staff under the direction of the Board Secretary.

Funding for Board Secretary activities are included in the current project budget and will be funded with existing grants.



November 8, 2010 Agenda Item.6.2

Date: October 31, 2010

To: Sunol Smart Carpool Lane JPA Board

From: Frank R. Furger, Executive Director

Subject: Designation of JPA Treasurer and Auditor/Controller

#### Action

The joint powers agreement (Agreement) establishing the Sunol Smart Carpool Lane Joint Powers Authority (JPA) empowers the JPA's Governing Board to designate a JPA Treasurer and an Auditor/Controller. Since the I-680 Express Lane began revenue collection in September, financial and accounting support for the JPA has been provided by Alameda CTC staff, consistent with the ACCMA/Alameda CTC role as the managing agency. Staff recommends that Alameda CTC continue to provide staff resources to fill the positions of Treasurer and Auditor/Controller.

#### **Discussion**

Staff from the ACCMA/Alameda CTC has provided oversight and management resources throughout the development of the I-680 Express Lane project. The joint powers agreement empowers the JPA's Governing Board to designate certain positions, including Executive Director, Treasurer, Auditor/Controller and Board Secretary.

Under both State law governing joint powers agencies and the Agreement, the JPA may designate as Treasurer of the JPA someone "who is either Treasurer of any Member Agency," a CPA, or an employee of the Authority. The joint powers agreement further states that, with certain exceptions that are not applicable here, the JPA "shall designate from the same agency as the Treasurer an Auditor/Controller" (which may be the same individual as the Treasurer).

Since the I-680 Express Lane began revenue collection in September, financial and accounting support for the JPA has been provided by Alameda CTC staff, consistent with the ACCMA/Alameda CTC role as the managing agency. Staff recommends that Alameda CTC continue to provide staff resources to fill the position of Treasurer and Auditor/Controller. Consistent with the Agreement and State law, Staff recommends the Board designate the ACCMA's Treasurer (as designated pursuant to ACCMA's own joint powers agreement) to also serve as Treasurer for the JPA, and that the JPA delegate the authority to designate staff for the position of Auditor/Controller to the Executive Director of the Alameda CTC.

Funding for financial activities that will be performed by the Treasurer and Auditor/Controller are included in the current project budget and will be funded with existing grants.



November 8, 2010 Agenda Item A.3

Date: October 31, 2010

To: Sunol Smart Carpool Lane JPA

**I-580 Policy Advisory Committee** 

From: Frank R. Furger, Executive Director

Subject: I-680 Express Lane: Update on Operations

Attached for the Board's review is a summary of the six weeks of operations of the I-680

Express Lanes.

Through six weeks of operations, the facility has recorded 35,790 trips, collecting gross revenues of \$60,283. Tolls have ranged from \$0.30 - \$5.00. Peak hour tolls have averaged \$2.80 over the last two weeks, while off peak tolls have averaged \$0.61 over the same period.

	Week 1	Week 2	Week 3	Week 4	Week 5	Week 6	Totals
Total Revenue	\$9,114.40	\$8,428.10	\$8,591.95	\$9,672.65	\$12,834.35	\$11,641.55	\$60,283.00
Total Trips	6627	6136	5813	5936	5875	5403	35,790
Morning Peak Hour Total Revenue	\$7,960.25	\$7,691.00	\$7,943.30	\$8,647.75	\$11,833.00	\$10,664.50	\$54,739.80
Morning Peak Hour Total Trips	4444	4555	4329	4250	4223	3826	25,627
Off Peak Total Revenue	\$1,154.15	\$737.00	\$648.65	\$1,024.90	\$1,001.45	\$977.05	\$5,543.20
Off Peak Total Trips	2183	1581	1484	1686	1652	1577	10,163
Range of Tolls Charged	\$0.30 - \$2.50	\$0.30 - \$2.50	\$0.30 - \$2.75	\$0.30 - \$3.50	\$0.30 - \$5.00	\$0.30 - \$5.00	
Average Morning Peak Period Toll	\$1.80	\$1.69	\$1.84	\$2.03	\$2.80	\$2.79	
Average Off Peak Period Toll	\$0.53	\$0.47	\$0.44	\$0.61	\$0.60	\$0.62	

Revenue per week has shown an upward trend since the second week of operations.

Average Revenue per week over first six weeks: \$10,047 Average Revenue per week during first three weeks: \$8,711 Average Revenue per week during last three weeks: \$11,383

See Attachment A "Total Revenue By Week"

The majority of the revenue and trips are between the hours of 6 am and 10 am.

91% of revenue is collected between 6 am and 10 am

72% of trips are recorded between 6 am and 10 am

See Attachment B "Typical Daily Revenue Totals by Hour" and "Typical Daily Trips by Hour"

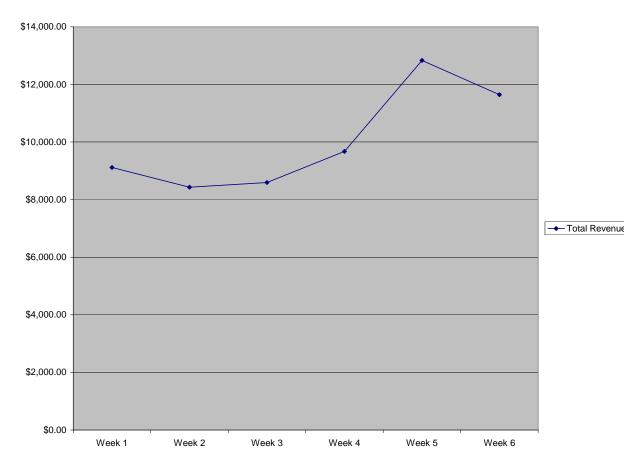
Trips are recorded on the Express Lane in any of five different segments. As shown in the table below, the majority of the trips and revenue have been recorded in the Andrade to Mission and Andrade to Calaveras segments.

	Percentage of Revenue	Percentage of Trips
Andrade - Mission	37%	36%
Andrade - Calaveras	37%	26%
Washington - Mission	7%	13%
Washington - Calaveras	10%	11%
Mission - Calaveras	8%	14%

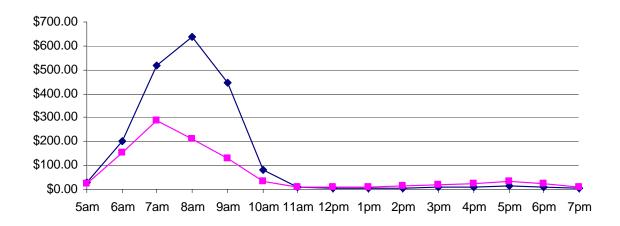
See Attachment C "Percentage Revenue by Segment" and "Percentage of Trips by Segment.

### Attachment A

#### **Total Revenue By Week**

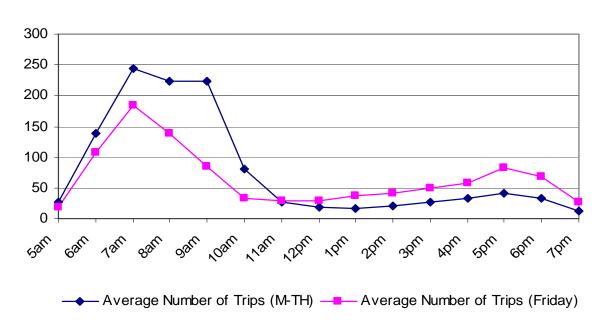


**Typical Daily Revenue Totals by Hour** 

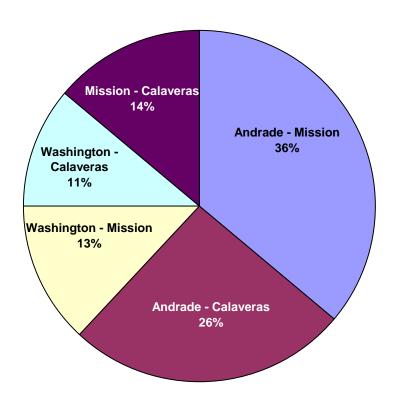


→ Average Total Daily Revenue (M-TH) — AverageTotal Daily Revenue (Friday)

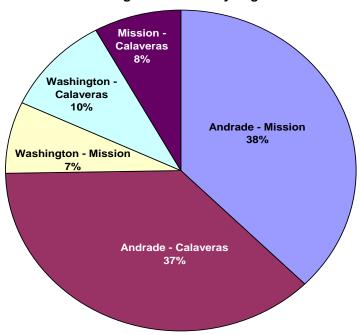
#### **Typical Daily Trips (Averages by Hour)**



#### **Perecentage of Trips by Segment**



#### Percentage of Revenue by Segment





November 8, 2010 Agenda Item A.4

Date: October 31, 2010

To: Sunol Smart Carpool Lane JPA Board

**I-580 Policy Advisory Committee** 

From: Frank R. Furger, Executive Director

Subject: Establishment of Technical Advisory Committee

#### Action

It is recommended that the I-680 JPA Board and the I-580 Policy Advisory Committee (PAC) establish a Technical Advisory Committee (TAC) to provide input to staff on the development and operation of Express Lanes in the I-680 and I-580 Corridors. Representation on the TAC would include staff from the cities along the Corridors, Caltrans, CHP, MTC/BATA, Santa Clara and Alameda Counties, and transit agencies with service in the Corridors.

#### **Discussion**

In early 2005, ACTIA, CMA and VTA approved a guiding framework for the I-680 Express Lane. Included as part of the framework was the concept of a management committee, which would be comprised of staff from these and other agencies expected to be involved with the project, and which would provide technical oversight of the project, with recommendations forwarded to the JPA Board. In the I-680 joint powers agreement and the JPA's Administrative Code, this committee was defined as the SunolMAC. This committee, which was subsequently referenced as the I-680 Management Steering Committee (MSC), met frequently during the planning stages of the project.

As the development of a regional Express Lane network began to take shape, MTC created a staff level committee to review technical issues related to Express Lane development. Over the last year, the activities of the I-680 MSC have been combined with this MTC regional committee. This regional committee has representation from counties that have an interest in implementing Express Lanes, along with CHP, BATA and Caltrans. This committee has reviewed toll policy recommendations such as hours of operation, toll rates as well as design standards and CHP enforcement and has provided input and recommendations on several technical and policy issues prior to these issues being forwarded to the JPA Board for action.

As the I-680 project moves into the operational phase and the I-580 project moves into final design of the toll system, staff recommends that a TAC be established to provide focused local input on project issues for the I-680 and I-580 Corridors. The TAC, which would replace the SunolMAC / MSC, would be comprised of representatives from cities/counties along the Corridors, MTC/BATA, Caltrans, CHP and transit agencies serving the Corridors.