Citizens Watchdog Committee



Measure B Transportation Sales Tax Expenditures and Activities



FY 09-10 EXPENDITURES ON PROJECTS AND PROGRAMS

TOTAL: \$123.7 MILLION



PLAN • FUND • DELIVER

Merger of ACTIA and ACCMA

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The Alameda County Congestion Management Agency (ACCMA) and the Alameda County Transportation Improvement Authority (ACTIA) have merged to become the Alameda County Transportation Commission.

CWC Activities

PAGE 3

A major role of the CWC is to keep the public informed about the progress of Measure B-funded programs and projects and the appropriate use of the funds.

The Future of Transportation PAGE 5

If the Countywide Transportation Expenditure Plan appears on the 2012 ballot, as anticipated, it will require a two-thirds majority of Alameda County voters to pass.

Programs and Projects

Alameda CTC allocates Measure B funds, minus administrative costs, through two methods: 60 percent to local jurisdictions for programs and 40 percent to capital projects.

udited expenditures for fiscal year 2009-2010 (FY 09-10) totaled \$123.7 million, including \$6.3 million for administration, \$28.1 million for highways and streets, \$63.2 million for public transit and \$26.1 million for local transportation. Total ACTIA Measure B revenues for the same year were \$105.1 million, including sales tax revenues of \$95.6 million. Although the economic decline that began in 2008 resulted in lower revenues in FY 09-10, Alameda CTC increased its sales tax revenues budget projection by \$12 million for FY 10-11 from \$90 million to \$102 million, based on updated Board of Equalization projections. This change will have a positive effect on many of the projects and programs funded by the Measure B half-cent sales tax. As of March 31, 2011, the ACTIA Measure B fund balance was \$112.3 million, all of which is currently committed to capital projects and program expenditures.





Alameda CTC

PLAN • FUND • DELIVER

The Alameda CTC is a joint powers authority resulting from a merger of the Alameda County Congestion Management Agency (ACCMA) and the Alameda County Transportation Improvement Authority (ACTIA). It is comprised of 22 members, including all five Alameda County Supervisors, two representatives from Oakland, one representative from each of the other 13 cities, one representative from the Alameda-Contra Costa Transit District (AC Transit) and one representative from the San Francisco Bay Area Rapid Transit District (BART). The Alameda CTC is responsible for administering the Measure B transportation sales tax measure (ACTIA Measure B) as well as the congestion management agency functions. The Commission was formed to provide greater efficiencies in planning, funding, and project and program delivery. The Alameda CTC's mission is to plan, fund and deliver transportation programs and projects that expand access and improve mobility to foster a vibrant and livable Alameda County. For more information, visit the Alameda CTC website (www.AlamedaCTC.org).

MEASURE B TRANSPORTATION SALES TAX

n November 2000, Alameda County voters approved Measure B, which extended the County's half-cent transportation sales tax to 2022 and set forth a 20-year Expenditure Plan for use of the resultant revenues.

Measure B also established a Citizens Watchdog Committee (CWC) to review, on behalf of the public, all expenditures on projects, programs and administration for compliance under the 2000 Expenditure Plan, as well as the timely delivery of projects. The CWC reports its findings annually to the public. This ninth annual report covers Measure B expenditures during the fiscal year ending June 30, 2010, and CWC actions since July 1, 2010, with a particular

focus on project and program delivery during an economic recession.

The CWC has been meeting regularly since June 2001. CWC Meetings are open to the public. Meeting schedules and agendas are available on the Alameda CTC website: www.AlamedaCTC.org.



CWC

Fernside Boulevard Street Resurfacing City of Alameda funded by Measure B



CWC Activities

lameda CTC shapes transportation in Alameda County by allocating Measure B funds to much-needed transportation programs and projects throughout the County. In its role as "watchdog," the CWC reviews agency financial audits and reports as well as the deadlines for program and project completion. For example, in FY 09-10, the CWC continued to watch two capital projects that had not cleared the environmental impact report stage in the previous fiscal year: the Telegraph Avenue Corridor Rapid Bus project and the Dumbarton Rail Corridor project.

The CWC also makes recommendations to the Alameda CTC regarding ACTIA Measure B expenditures and reporting. In FY 09-10, the CWC expressed support for additional Measure B funding from the Congestion Relief Emergency Fund for congestion relief on Interstate 880 at 29th and 23rd Avenues, and for the I-80 Integrated Corridor Management Project.

Also in FY 09-10, the CWC formed an Ad-hoc Committee to focus special attention on unspent Measure B funds held by the City of Fremont and the City of Oakland. Staff from both cities provided more detail about their Measure B expenditures and reserves.

Based on the CWC Ad-hoc Committee discussions, the full CWC is working with Alameda CTC staff on the following policy initiatives:

- 1. Determining if there should be a cap on the amount of money a jurisdiction has for a year-end balance, and if the Commission should put measures in place to ensure Measure B funds are spent within specific time frames.
- 2. Requesting additional jurisdictional project reporting at the CWC meetings annually to focus on jurisdictional delivery processes and expenditures.
- 3. Modifying the annual compliance report forms to ensure that jursidictions provide sufficient detail about the use of pass-through funds to ensure conformance with the intent of Measure B.

TRANSPARENCY

CWC members meet annually with the Commission's auditors and review the Measure B Audited Statement of Revenues and Expenditures. For the July 1, 2009, through June 30, 2010, time period, the independent auditors did not identify any Measure B accounting concerns,

I-880/Mission Boulevard (Route 262) Interchange Reconstruction funded in part by Measure B



and the CWC accepted this audit. In addition, the CWC reviewed and accepted an audit of the 4.5 percent ceiling on administrative costs and the 1 percent ceiling on administrative staff costs mandated by Measure B, and found Alameda CTC in compliance.

A major role of the CWC is to keep the public informed about the progress of Measure B-funded programs and projects and the appropriate use of the funds. The CWC has been instrumental in ensuring that the Commission makes program and project documents accessible to the public on the Alameda CTC website and informs the public of where and how to access this information. This has resulted in all compliance reports and audits being made available on the website for public review and access, an annual publication and distribution plan for the CWC Annual Report to the public, and modification to the agency auditor's language emphasizing access to the public.

Current CWC activities underway include a review of the annual compliance reporting process for the next fiscal year, and a review of modifications to the master funding agreements with each jurisdiction receiving Measure B funds, as well as on-going contract equity monitoring activities.

PROTECTING YOUR INVESTMENT

The Alameda CTC monitors the goals and achievements of each contract, and the CWC provides oversight to ensure that transportation projects and programs funded by Measure B continue to make progress and expenditures as promised to the voters.

The Alameda CTC has already allocated Measure B funds for most projects. Contracts between the Commission and each project sponsor require the return of Measure B funds should a sponsor cancel a project or the Commission decline to grant future extensions.

LOCAL BUSINESS CONTRACT EQUITY PROGRAM

In addition to providing funding to regional and local jurisdictions for their transportation needs, the Alameda CTC offers contracting opportunities to Alameda County businesses under the Local Business Contract Equity (LBCE) Program. These contracts are funded solely with Measure B funds or Measure B funds and local funds. The LBCE program goals for Local Business Enterprises (LBEs) are 70 percent of all contracts, including 30 percent for Small Local Business Enterprises (SLBEs) for professional and administrative services. SLBE construction goals are contract specific. Opportunities under \$50,000 are reserved for Very Small Local Business Enterprises (VSLBEs). Contracts are exempt from these goals if they are partially funded by the state or federal government.

In 2010, the Commission exceeded these goals with total payments to LBEs exceeding \$13 million (92 percent) for active contracts. For exempt contracts, total payments to LBEs exceeded \$8.8 million (29 percent). Contracting dollars awarded to LBEs under the LBCE Program benefit the economies of local communities by providing jobs and helping local and small businesses in Alameda County to grow.

The Future of Transportation in Alameda County



I-580 Interchange Ribbon Cutting

he chart below compares the original 1998 estimate of Measure B revenues with the combination of actual revenues through FY 10-11 and the projected revenue over the next 11 years.

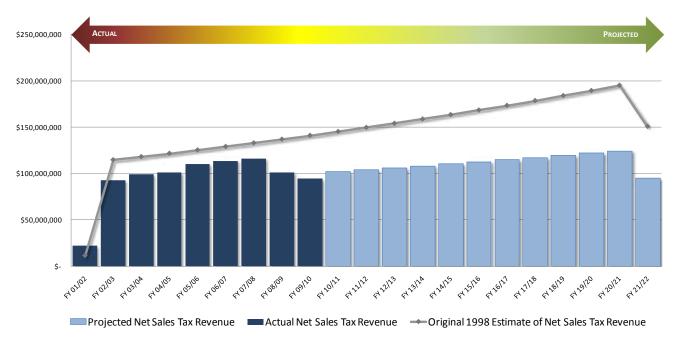
Last year, ACTIA projected that the total revenue from 2002 to 2022 would fall \$1 billion short of the original estimate of \$3 billion (escalated dollars) at the end of the Measure. This year, increased revenues have reduced that projected shortfall; however, the Alameda CTC still predicts a shortfall over original projections due to the economic downturn. To address declining revenues, the Commission has initiated development of a new transportation sales tax measure. Polling conducted in March

2011 showed 72 percent of likely voters are in favor of extending the half-cent transportation sales tax to address an updated plan for the County's current and future transportation needs.

COUNTYWIDE TRANSPORTATION PLAN

Alameda CTC is currently updating the Countywide Transportation Plan (CWTP), which establishes a strategy for addressing transportation needs for all users in Alameda County. This plan includes projects and other improvements for new and existing freeways, local streets and roads, public transit, paratransit, buses, rail, ferries, transit-oriented development

MEASURE B ACTUAL VS. ANTICIPATED REVENUES





and programs to support bicycling and walking, congestion relief and environmental mitigation. Many of the projects and programs adopted into the CWTP will also be included in the Regional Transportation Plan and the region's Sustainable Communities Strategy. These planning efforts involve countywide agency coordination as well as coordination with four regional agencies: the Association of Bay Area Governments, the Bay Area Air Quality Management District, the Metropolitan Transportation Commission and the San Francisco Bay Conservation and Development Commission.

TRANSPORTATION EXPENDITURE PLAN

Alameda CTC is also identifying funding priorities for an extension of the existing Measure B half-cent transportation sales tax. The Transportation Expenditure Plan will fund projects and programs identified in the Countywide Transportation Plan. If this plan appears on the 2012 ballot, as anticipated, it will require a two-thirds majority of Alameda County voters to pass. The CWC receives regular updates on the progress of these plans.

Countywide Transportation Plan Public Workshops in February and March 2011





Travel Training Excursion
City of Fremont
Funded by Measure B



Alameda CTC Programs

Alameda County's half-cent transportation sales tax measure and approved a set of programs and projects for implementation in Alameda County. Alameda CTC allocates 60 percent of Measure B funds, minus administrative costs, to local jurisdictions for programs, primarily on a formula basis and through competitive grants.

MEASURE B ALLOCATIONS IN FY 09-10

About 60 percent of Measure B revenues support five programs. Alameda CTC distributes most of these funds on a monthly basis to cities, the County and transit agencies. Alameda CTC maintains funding agreements with each jurisdiction for the program funds it disburses. Jurisdictions must report each fiscal year on how they used these funds, and provide their total project costs, an independent audit and a written report detailing expenditures. Compliance reports

and audits from every jurisdiction are on the Alameda CTC website (www.AlamedaCTC.org).

LOCAL STREETS AND ROADS (22.34% OF NET SALES TAX REVENUES) \$20.2 MILLION

Alameda County jurisdictions receive monthly allocations for local transportation improvements, including street maintenance and repair. Jurisdictions use these flexible Measure B funds to meet their locally determined transportation priorities.

MASS TRANSIT (21.92% OF NET SALES TAX REVENUES) \$19.1 MILLION

These transit operators receive monthly allocations for operations: AC Transit, Alameda-Oakland Ferry (which transitioned to the Water Emergency Transportation Authority in 2011), Altamont Commuter Express Rail, Union City Transit and Wheels in East County. In 2006, ACTIA began a Countywide Express Bus Service Grant Program and distributed \$2 million in FY 09-10.

Bay Trail Slough Bridge Project City of San Leandro funded in part by Measure B



Cities and transit operators receive most of these funds on a monthly basis to support their on-going transportation programs for seniors and people with disabilities. Measure B also funds the Gap Grant Program (\$2.2 million distributed in FY 09-10) and the Paratransit Coordination Team.

BICYCLE AND PEDESTRIAN SAFETY FUNDS (5% OF NET SALES TAX REVENUES) \$3.4 MILLION

Jurisdictions receive these funds on a monthly basis for bicycle and pedestrian capital projects, programs and plans. Measure B also funds the Countywide Discretionary Fund Grant Program (\$1 million distributed in FY 09-10) and the Bicycle and Pedestrian Coordination Team.

TRANSIT CENTER DEVELOPMENT (0.19% OF NET SALES TAX REVENUES)

Also known as transit-oriented development, a small portion of the sales tax revenues are awarded through the Transit Oriented Development Grant Program and leverage other funds by becoming a local match for grants and studies.

Both pass-through fund and grant fund recipients leverage Measure B funds to extend value. In FY 09-10, Alameda CTC allocated over \$50.8 million in pass-through funding for programs. Jurisdictions leveraged these funds, as well as Alameda CTC grants, for total reported project costs of over \$351 million. Measure B funded approximately 179 local streets and roads projects, 75 bicycle and pedestrian projects, 44 paratransit projects and 12 mass transit projects.



MEASURE B PASS-THROUGH FUND TOTALS FOR ALL PROGRAMS

Agency/Jurisdiction	09-10 MB Allocations	09-10 MB Expenditures
AC Transit	\$19,328,018	\$20,118,758
BART	\$1,344,027	\$1,628,617
LAVTA	\$738,792	\$1,280,114
Alameda County	\$2,291,147	\$1,096,901
ACE	\$1,911,217	\$1,936,980
City of Alameda	\$2,228,615	\$1,508,037
City of Albany	\$337,560	\$313,824
City of Berkeley	\$2,382,372	\$2,321,878
City of Dublin	\$398,611	\$592,547
City of Emeryville	\$224,926	\$28,723
City of Fremont	\$2,665,343	\$2,705,385
City of Hayward	\$2,503,573	\$2,021,630
City of Livermore	\$898,681	\$1,171,508
City of Newark	\$553,874	\$1,160,223
City of Oakland	\$9,315,720	\$11,983,470
City of Piedmont	\$326,261	\$420,260
City of Pleasanton	\$774,923	\$852,346
City of San Leandro	\$1,360,136	\$2,613,316
City of Union City	\$1,225,077	\$791,983
Total	\$50,808,873	\$54,546,501

MEASURE B PROGRAM REQUIREMENTS

To remain in compliance and receive payment from Alameda CTC, Measure B pass-through fund recipients are required to submit an end-of-year compliance report and audit, and submit proof of the following program deliverables to the Commission:

- Road miles: The number of road miles maintained within the City's jurisdiction, consistent with the miles the jurisdiction reported to state and federal agencies.
- Population: The number of people in the jurisdiction.
- Newsletter: A published article that highlights the program in either Alameda CTC's newsletter or another publication.
- Website: Updated and accurate program information on the fund recipient's website with a link to Alameda CTC's website.
- Signage: Public signage or identification of the program improvements as a result of the Measure B sales tax program expenditures.
- Independent audit: An independent audit conducted by an independent auditor.
- Compliance Report: A full report detailing projects and programs delivered by each fund source.
- Additional paratransit program requirements: Local paratransit plans and budgets must be submitted
 annually with local consumer input and governing body approval, and are reviewed by the Paratransit
 Advisory and Planning Committee and Alameda CTC. Jurisdictions must also participate as a member
 of the Alameda CTC Paratransit Technical Advisory Committee to address planning, coordination,
 oversight and reporting requirements, including annual reporting.



Livermore Amador Valley
Transit Authority
Wheels Bus Services
funded in part by Measure B

Isabel Avenue – Route 84/I-580 Interchange Project City of Livermore funded in part by Measure B



Capital Projects

he voters approved 26 capital projects throughout the County for infrastructure improvements, and Alameda CTC allocates 40 percent of Measure B funds to these capital projects, such as BART rail extensions, highway improvements, local streets and roads enhancements, intermodal projects and other local projects. In 2003, the Vasco Road Safety Improvement Project was added and was funded from the Measure B Congestion Relief Emergency Fund. In 2010, additional projects and a study were added by the Commission and funded through the Congestion Relief Emergency Fund, as follows:

- I-80 Integrated Corridor Management
- I-880/23rd and 29th Avenues Interchanges
- Countywide Transportation Plan/Transportation Expenditure Plan (study only)

PROJECT IMPLEMENTATION

With Measure B as a steady funding source, project implementation continues to be successful.

The local sales tax dollars allow project phases to move forward while project sponsors seek other funding sources to complete construction. Alameda CTC will deliver all Measure B-funded capital projects in the Expenditure Plan before the end of the sales tax collection period, and Alameda County residents and businesses will have the full benefit of these improvements.

The chart on the next page shows the project phases, schedule, original and escalated funding commitments, and total project costs for the capital projects. By 2012, the midpoint of the current transportation sales tax measure, 95 percent of all projects are scheduled to be complete or in construction. As of July 2011, 12 projects are already complete, four are in the environmental phase, three are in the scoping phase, eight are in the design phase, eight are under construction and one project is on hold. These phases are not applicable to the project titled "Emerging Projects."

The Measure B-funded capital projects include transit, highway, roadway and bicycle and pedestrian investments to reduce congestion, expand access and improve mobility throughout Alameda County.



Projects	ect Status as of July 2011 Project Name	Project FY 09–10		Construction Start Date	Scheduled Construction Completion Date	Total Project Cost Estimate	2000 Expenditure Plan Measure B Commitment	Measure B Commitment as of FY 10-11 ¹
1	Altamont Commuter Express Rail	Constru		June 2003	TBD	405.7	10.0	13.2
2	BART Warm Springs Extension	Constru	uction	September 2009	June 2014	890.0	165.5	224.4
3	BART Oakland Airport Connector	Construction (DBOM Procurement)	Construction	February 2010	June 2013	484.1	65.8	89.1
4	Downtown Oakland Streetscape Improvement	Construction	n on hold	September 2007	June 2015	14.8	5.0	6.4
5	Fruitvale Transit Village	Comp	lete	October 2002	March 2004	13.5	3.5	4.4
6	Union City Intermodal Station	Constru	uction	June 2007	March 2011	47.0	9.2	12.6
7A ²	Telegraph Avenue Corridor Bus Rapid Transit	Environ	mental	January 2013	September 2016	216.1	8.7	10.4
7B	San Pablo Corridor Rapid Bus	Comp	lete	March 2008	December 2009	2.8	1.7	2.8
7C	Telegraph Avenue Corridor Rapid Bus	Comp	lete	June 2005	December 2009	26.9	9.5	11.2
8A ³	I-680 Sunol Express Lanes - Southbound	Construction		October 2008	December 2011	29.9	11.1	15.2
8B ³	I-680 Sunol Express Lanes - Northbound	N/A	Environmental	January 2014	December 2015	TBD	14.7	20.0
9	Iron Horse Transit Route	Desi	gn	TBD	TBD	11.1	4.5	6.3
10	I-880/Broadway-Jackson Interchange Improvement	Scoping		N/A	N/A	TBD	6.0	8.1
11	I-880/Washington Avenue Interchange Improvement	Construction	Complete	April 2009	May 2010	2.7	1.1	1.3
12 ⁴	I-580/Castro Valley Interchanges Improvements	Construction	Complete	June 2008	September 2010	31.0	9.2	11.5
13/17B	Lewelling/East Lewelling Boulevard Widening and Hesperian Boulevard/Lewelling Boulevard Intersection Improvement	Construction		July 2009	December 2011	32.5	10.3	13.8
14A	I-580 WB Auxiliary Lane (Fallon Road to Tassajara Road)	Complete		March 2009	December 2009	2.5	1.2	2.5
14B	I-580 WB Auxiliary Lane (Airway Boulevard to Fallon Road)	Desi	gn	September 2011	June 2014	5.0	2.7	2.7
14C ⁵	I-580 EB Auxiliary Lane (El Charro Road to Airway Boulevard)	Constru	uction	January 2009	November 2011	7.8	6.0	7.8
15	Route 92/Clawiter - Whitesell Interchange and Reliever Route	Environmental	Design	July 2013	January 2015	27.0	19.5	27.0
16	Oakland Local Streets Rehabilitation	Comp	lete	July 2004	December 2006	5.3	4.0	5.3
17A	Hesperian/Lewelling Boulevard Intersection Improvement - Stage 1	Comp	lete	October 2003	June 2004	0.7	0.5	0.6
18A	Westgate Parkway Extension - Stage 1	Comp	lete	June 2004	October 2006	7.9	6.6	7.9
18B	Westgate Parkway Extension	Desi	gn	May 2011	September 2014	2.8	2.1	2.8
19	East 14th Street/Hesperian Boulevard/150th Street Intersection Improvement	Design	Design and Right-of-Way	July 2011	April 2013	3.1	0.8	1.0
20	Newark Local Streets Rehabilitation	Comp	lete	June 2003	February 2006	5.5	1.2	1.4
21 ⁵	I-238 Widening	Comp	lete	September 2006	October 2009	131.8	66.0	81.0
22	I-680/I-880 Cross Connector Studies	Scop	ing	N/A	N/A	2.5	1.0	1.2
23	Isabel Avenue - Route 84/I-580 Interchange	Constru	uction	January 2009	April 2012	107.8	20.0	26.5
24	Route 84 Expressway	Desi	gn	November 2011	October 2015	127.1	70.0	96.5
25 ⁶	Dumbarton Rail Corridor	Environ	mental	TBD	TBD	700.7	14.7	19.4
26	I-580 Corridor/BART to Livermore Studies	Environ	mental	N/A	N/A	TBD	8.7	11.8
27	Emerging Projects	N/A	4	N/A	N/A	0.0	7.6	6.2
27A ⁷	Vasco Road Safety Improvements	Comp	lete	January 2005	June 2009	22.4	0.0	1.5
27B ⁷	I-80 Integrated Corridor Mobility	Desi	gn	September 2011	May 2013	94.1	0.0	1.8
27C ⁷	I-880 North Safety and Operational Improvements at 23rd/29th Avenues	N/A	Design	N/A	N/A	101.7	0.0	0.8
27D ⁷	Countywide Transportation Plan- Transportation Expenditure Plan	N/A	Scoping	N/A	N/A	1.9	0.0	0.1
	TC allocates Measure B funds by project phase; see fact			Glasure B funding for the I-580	RAND TOTAL ⁸	\$3,565.6	\$568.5 Congestion Relief Emerge	\$756

Alameda CTC allocates Measure B funds by project phase; see fact sheets or the website for additional details.
 The Commission approved an extension on March 15, 2011, for environmental clearance by March 30, 2012.
 Total Project Funding amount shown includes southbound Express Lane costs plus \$20M of Measure B remaining for northbound.

Project cost does not include 1986 Measure B funding for the I-580/ Redwood Road Interchange Project component.
 2000 Measure B funding for Project 14C exchanged for State funds and made available for Project 21.
 The Commission approved an extension on March 15, 2011, for environmental clearance by March 31, 2013, and the Commission approved the addition of a full funding plan on March 31, 2013.

Project funded with the Congestion Relief Emergency Funds.
 Measure B total for project 27D is \$50,000.
 Total project costs reflect a combination of Measure B funds and other

<sup>To food project obesit felled a Continuation of weaster B triangles and other funding sources.

Typically, the project development process flows through the following phases: scoping > environmental clearance > design > right-of-way > construction > complete.</sup>



CWC MEMBERS

NameAppointer
Pamela BelchamberAlameda County Mayors' Conference, D-5
Roger Chavarin Alameda Labor Council AFL-CIO
Peter Michael DubinskySupervisor Nadia Lockyer, D-2
Arthur B. Geen Alameda County Taxpayers Association
James HaussenerSupervisor Nate Miley, D-4
Jo Ann LewAlameda County Mayors' Conference, D-2
Erik JensenEast Bay Bicycle Coalition
James PaxsonEast Bay Economic Development Alliance
Harriette Saunders Paratransit Advisory and Planning Committee
Harriette Saunders Paratransit Advisory and Planning Committee Hale Zukas Supervisor Keith Carson
Hale ZukasSupervisor Keith Carson
Hale ZukasSupervisor Keith Carson VacancyAlameda County Mayors' Conference, D-1
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A Call for Public Participation

The Alameda CTC and the CWC invite your participation in delivering transportation projects and programs by joining one of four community advisory committees or participating in public committee meetings. In addition to the CWC, the public serves on the Bicycle and Pedestrian Advisory Committee, the Citizens Advisory Committee and the Paratransit Advisory and Planning Committee. You are also encouraged to help shape the future of Alameda County by providing input on the Countywide Transportation Plan and Transportation Expenditure Plan. Visit the website to learn more about public engagement opportunities (www.AlamedaCTC.org).

Further Information

The complete Expenditure Plan, this report and agency compliance audits and reports are available at www.AlamedaCTC.org. Copies of these publications are also available at the Alameda CTC offices at 1333 Broadway, Suites 220 & 300, Oakland, CA 94612, telephone 510-208-7400. Information on Measure B-funded projects and programs also appears on each jurisdiction's website.

