# Alameda County Transportation Commission -Measure B Funds

Berkeley, California

Financial Statements and Independent Auditors' Reports

For the year ended June 30, 2012



# City of Berkeley Alameda County Transportation Commission – Measure B Funds

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of City Council of the City of Berkeley Berkeley, California

We have audited the accompanying financial statements of the Alameda County Transportation Commission – Measure B Funds (Measure B Funds) of the City of Berkeley, California (City), as of and for the year ended June 30, 2012, as listed in the table of contents. These financial statements are the responsibility of the management of the City. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the financial statements of the Measure B Funds are intended to present the financial position and the changes in financial position of the Measure B Funds. They do not purport to, and do not, present fairly the financial position of the City as of June 30, 2012, or the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City's Measure B Funds as of June 30, 2012, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2012, on our consideration of the City's internal control over financial reporting as it relates to the Measure B Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

To the Honorable Mayor and Members of City Council of the City of Berkeley Berkeley, California Page 2

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The management of the Measure B Funds has elected to omit management's discussion and analysis for this financial reporting year. Our opinion on the basic financial statement is not affected by this missing information. For the budgetary comparison information on pages 10 through 13, we have applied certain limited procedures to it in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Dadanie & Associatas

Badawi and Associates Certified Public Accountants Oakland, California December 21, 2012

# City of Berkeley Alameda County Transportation Commission - Measure B Funds Combined Balance Sheet June 30, 2012

	Special Revenue Funds								
	'	ACTIA		ACTIA					
	Streets and		Bike and		ACTIA				
		Roads		Pedestrian		Paratransit		Total	
ASSETS									
Cash and investments	\$	1,683,486	\$	458,469	\$	57,682	\$	2,199,637	
Taxes receivable		406,805		49,034		29,929		485,768	
Total assets	\$	\$ 2,090,291		507,503	\$ 87,611		\$	2,685,405	
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable	\$	162,807	\$	-	\$	7,236	\$	170,043	
Accrued salaries and fringe benefits		36,873		4,213		2,120		43,206	
Total liabilities		199,680		4,213		9,356		213,249	
Fund Balances:									
Restricted for:									
Highways and streets		1,890,611		503,290		-		2,393,901	
Transportation		-		-		78,255		78,255	
Total fund balances		1,890,611		503,290		78,255		2,472,156	
Total liabilities and									
fund balances	\$	2,090,291	\$	507,503	\$	87,611	\$	2,685,405	

See accompanying Notes to Financial Statements.

# Alameda County Transportation Commission - Measure B Funds Combined Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2012

	Special Revenue Funds							
	ACTIA Streets and Roads		ACTIA Bike and Pedestrian					
					ACTIA Paratransit			
								Total
REVENUES:								
Measure B sales taxes	\$	2,493,157	\$	300,509	\$	183,421	\$	2,977,087
Grant revenue		-		<i>75,</i> 500		19,317		94,817
Interest income		477		117		3		597
<b>Total Revenues</b>		2,493,634		376,126		202,741		3,072,501
EXPENDITURES:								
General government	\$	88,497	\$	-	\$	-	\$	88,497
Highway and streets		2,870,479		408,288		-		3,278,767
Transportation		-				151,208		151,208
<b>Total Expenditures</b>		2,958,976		408,288		151,208		3,518,472
REVENUES OVER (UNDER)								
EXPENDITURES		(465,342)		(32,162)		51,533		(445,971)
FUND BALANCES:								
Beginning of year		2,355,953		535,452		26,722		2,918,127
End of year	\$	1,890,611	\$	503,290	\$	78,255	\$	2,472,156

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

All transactions of the Alameda County Transportation Commission – Measure B Funds (Measure B Funds) of the City of Berkeley, California (City), are included as separate special revenue funds in the basic financial statements of the City. Measure B Funds are used to account for the City's share of revenues earned and expenditures incurred under the City's paratransit and capital programs. The accompanying financial statements are for Measure B Funds only and are not intended to fairly present the financial position of the City.

#### B. Basis of Accounting

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current periods. For this purpose, revenues are considered to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Sales taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Revenues for expenditure driven grants are recognized when the qualifying expenditures are incurred.

#### C. Fund Accounting

The operations of the Measure B Funds are accounted for in three separate special revenue funds, ACTIA Streets and Roads, ACTIA Bike and Pedestrian, and ACTIA Paratransit. The funds are separate accounting entities with a set of self-balancing accounts which comprise their assets, liabilities, fund equity, revenues, and expenditures.

#### D. Fund Balance

The City has adopted the provisions of GASB Statement No. 54 Fund Balance and Governmental Fund Type Definitions. GASB 54 establishes Fund Balance classifications based largely upon the extent to which a government is bound to observe constraints imposed upon the use of resources reported in governmental funds.

Statement 54 distinguishes fund balance between amount that are considered non-spendable such as fund balance associated with inventories, and other amounts that are classified based on the relative strength of the constraints that controls the purposes for which specific amounts can be spent. Beginning with the most binding constraints, fund balance amounts will be reported in the following classifications:

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### D. Fund Balance, Continued

- Nonspendable assets that will never convert to cash or soon enough to affect the current period. Resources that must be maintained intact pursuant to legal or contractual requirements.
- Restricted amounts constrained by external parties, constitutional provision, or enabling legislation.
- Committed amounts constrained by a government using its highest level of decisionmaking authority.
- Assigned amounts a government intends to use for particular purpose.
- Unassigned amounts that not constrained at all.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then use unrestricted resources as needed.

When expenditures are incurred for purposes where only unrestricted fund balances are available, the City uses the unrestricted resources in the following order: committed, assigned, and unassigned.

#### E. Cash and Investments

Cash and Investments of the Measure B Special Revenue Funds are pooled with other funds of the City. The City pools cash resources from all funds in order to facilitate and maximize the management of cash. The balance in the pooled cash account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms.

In accordance with GASB Statement No. 40, Deposit and Investment Disclosures (Amendment of GASB No. 3), certain disclosure requirements for Deposits and Investment Risks were made in the following areas:

- Interest Rate Risk
- Credit Risk
  - □ Overall
  - Custodial Credit Risk
  - □ Concentrations of Credit Risk

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, All investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available. Interest earned on investments is allocated to all funds on the basis of daily cash and investment balances.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### F. Receivables

Receivables include amounts due from other governments. Receivables are recorded and revenues are recognized as earned or as specific program expenditures are incurred.

#### G. Deferred Revenues

Deferred revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures.

#### H. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### 2. MEASURE B FUNDS

Under Measure B, approved by the voters of Alameda County in 1986 (ACTA Old Measure B) and in 2000, (ACTIA Measure B), the City receives a portion of the proceeds of an additional one-half cent sales tax to be used for transportation-related expenditures. This measure was adopted with the intention that the funds generated by the additional sales tax will not fund expenditures previously paid for by property taxes but, rather, would be used for additional projects and programs.

#### 3. CASH AND INVESTMENTS

Measure B Funds' cash and investments are part of the City's pooled cash and investments. Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturity of three months or less from date of acquisition. The pool consists of U.S. Agency Securities, Medium Term Notes, Money Market Funds and Guaranteed Investment Contracts. The Measure B Funds' share of the pool is \$2,199,637.

#### A. Investments

The table below identifies the investment types that are authorized for the City of Berkeley's pooled investment policies.

		Maximum	Maximum
	Maximum	Percentage/Dollar	Investment
Authorized Investment Type	Maturity	of Portfolio	in one issuer
Local Agency bonds	5 years	5%	N/A
U.S. Treasury Securities	5 years	25%	N/A
U.S. Agency Securities	5 years	100%	N/A
Banker's Acceptances	180 days	40%	30%
Commercial Paper	180 days	25%	\$5M or 2%
Negotiable Certificates of Deposit	5 years	30%	N/A
Repurchase Agreements	1 year	10%	N/A
Medium-Term Notes	5 years	30%	N/A
Guaranteed Investment Contracts	5 years	25%	N/A
Money Market funds	N/A	100%	N/A
Mortgage pass-Through Securities	5 years	20%	N/A
County Pooled Investment Funds	N/A	N/A	N/A
JPA Pools (other investment pools)	N/A	N/A	N/A

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, investments were stated at fair value using the aggregate method in all funds and component units. The City's investments are carried at fair market value as required by generally accepted accounting principles. The City accounts for all changes in fair value that occurred during the year and are reflected in the fund balance for the fiscal year. These investment value changes are unrealized since the City's policy is to hold and buy investments until maturity dates.

#### 3. CASH AND INVESTMENTS, Continued

#### B. Risk Disclosure

<u>Interest Risk</u> – Interest rate risk is that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, there is the greater the sensitivity of its fair value to changes in market interest rates. One of the way that the City manages its exposures to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the clash flow and liquidity needed for operations. The City has the intention to hold all investments to maturity. The average maturity of the City's pooled investments governed by the Investment Policies was approximately 14.9 months as of June 30, 2012.

<u>Credit Risk</u> – Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City requires the issuer to have the highest rating from two nationally recognized rating agencies. Purchases of corporate notes shall be limited to securities rated "A" or higher by Moody's and "A" or higher by Stand and Poor's. The U.S. Agency Securities and Medium Term Notes in the pool are rated AAA and A/AA, respectively. The Money Market Funds and Guaranteed Investment Contracts are not rated.

<u>Concentration of Credit Risk</u>- The investment policies of the City contain no limitation on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code.

<u>Custodial Credit Risk</u> – The custodial credit risk for an investment is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the City's investments except money market mutual funds and guaranteed investment contracts are subject to custodial risk.

#### 4. COMMITMENTS AND CONTINGENCIES

The Measure B Special Revenue Funds have received grant funds for specific purposes that are subject to review by the grantor agencies. These programs are subject to further audit by the grantor agencies and upon further examination by the grantors, certain costs could be disallowed. The City expects that such amounts if any to be immaterial.

REQUIRED SUPPLEMENTARY INFORMATION

# Alameda County Transportation Commission - Measure B Funds Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual For the Year Ended June 30, 2012

	ACTIA Streets and Roads						
	Final Budget Amount		Actual Amounts		Fina	ance with al Budget e/ (Negative)	
REVENUES:							
Measure B sales taxes	\$	2,197,298	\$	2,493,157	\$	295,859	
Grant revenue		-		-		-	
Interest income		-		477		477	
Other Income		-		_		-	
Total Revenues		2,197,298		2,493,634		296,336	
EXPENDITURES:							
General government	\$	92,900	\$	88,497	\$	4,403	
Highway and streets		3,173,828		2,870,479		303,349	
<b>Total Expenditures</b>		3,266,728		2,958,976		307,752	
REVENUES OVER (UNDER)							
EXPENDITURES		(1,069,430)		(465,342)		604,088	
FUND BALANCE:							
Beginning of year				2,355,953			
End of year			\$	1,890,611			

# Alameda County Transportation Commission - Measure B Funds Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual For the Year Ended June 30, 2012

	ACTIA Bike and Pedestrian						
	Final Budget Amount		Actual Amount		Fina	ance with al Budget e/ (Negative)	
REVENUES:							
Measure B sales taxes	\$	256,437	\$	300,509	\$	44,072	
Grant revenue		-		75,500		75,500	
Interest income		-		117		117	
Other income	-	-		_		-	
<b>Total Revenues</b>		256,437		376,126		119,689	
EXPENDITURES:							
Highway and streets	\$	555,058	\$	408,288	\$	146,770	
<b>Total Expenditures</b>		555,058		408,288		146,770	
REVENUES OVER (UNDER)							
EXPENDITURES		(298,621)		(32,162)		266,459	
FUND BALANCE:							
Beginning of year				535,452			
End of year			\$	503,290			

# Alameda County Transportation Commission - Measure B Funds Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual For the Year Ended June 30, 2012

	ACTIA Paratransit						
	Final Budget Amount					iance with	
			Actu	al Amount	Final Budget Positive/ (Negative)		
			Pa	ratransit			
REVENUES:							
Measure B sales taxes	\$	166,220	\$	183,421	\$	17,201	
Grant revenue		-		19,317		19,317	
Interest income				3		3	
<b>Total Revenues</b>		166,220		202,741		36,521	
EXPENDITURES:							
Transportation	\$	185,662	\$	151,208	\$	34,454	
<b>Total Expenditures</b>		185,662		151,208		34,454	
REVENUES OVER (UNDER)							
EXPENDITURES		(19,442)		51,533		70,975	
FUND BALANCE:							
Beginning of year				26,722			
End of year			\$	78,255			

# City of Berkeley Alameda County Transportation Commission – Measure B Funds Notes to Required Supplementary Information For the year ended June 30, 2012

#### 1. BUDGETARY BASIS OF ACCOUNTING

#### A. Budgetary Control and Budgetary Accounting

Prior to June 1, the City Manager submits to the City Council a proposed operating budget for the upcoming fiscal year. The proposed budget includes a summary of proposed expenditures and forecasted revenues of the City's special revenue funds.

The City Council adopts the budget prior to July 1 of each fiscal year. The annual budget indicates appropriations by fund. The Council may adopt supplemental appropriations during the year. Any unused funds are re-appropriated to the following fiscal year until the project is completed. The budget is adopted on a modified cash basis, which is not consistent with generally accepted accounting principles (GAAP).

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of City Council of the City of Berkeley Berkeley, California

We have audited the financial statements of the Alameda County Transportation Commission – Measure B Funds (Measure B Funds) of the City of Berkeley, California (City), as of and for the year ended June 30, 2012, and have issued our report thereon dated December 21, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control over Financial Reporting**

Management of the City is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

To the Honorable Mayor and Members of City Council of the City of Berkeley Berkeley, California Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the City's Measure B Funds are free of material misstatement, we performed tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Mayor, City Council, management, and the Alameda County Transportation Commission, and is not intended to be, and should not be, used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited

Didanie & Associates

Badawi and Associates Certified Public Accountants Oakland, California December 21, 2012



#### INDEPENDENT AUDITORS' REPORT ON MEASURE B COMPLIANCE

To the Honorable Mayor and Members of City Council of the City of Berkeley Berkeley, California

#### **Compliance and Other Matters**

We have audited the City of Berkeley, California (City)'s compliance with the agreement between the City and Alameda County Transportation Commission applicable to Measure B 2000 funds for the year ended June 30, 2012. Compliance with the requirements referred to above is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to the financial audits contained in the *Government Auditing Standards* issued by the Comptroller General of the United States; and the agreement between the City and Alameda County Transportation Commission. Those standards and the agreement require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirement referred to above could have a material effect on Measure B 2000 funds. An audit includes examining, on test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

Under Measure B, approved by the voters of Alameda County in 2000, the City has received under Alameda County Transportation Commission Measure B a total of 12 months of revenue from July 2011 through June 2012. The Local Street and Roads program has received \$2,493,157, the Bike and Pedestrian program has received \$300,509, and the Paratransit program has received \$183,421. These financial statements reflect twelve months of revenue for the Local Streets and Roads, the Bike and Pedestrian, and the Paratransit programs.

In our opinion, the City is in compliance, in all material respects, with the laws and regulations, contracts, and grant requirements related to Measure B 2000 funds as specified in the agreement between the City and the Alameda County Transportation Commission for the year ended June 30, 2012.

#### **Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit, we considered the City's internal control over compliance to determine the auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

To the Honorable Mayor and Members of City Council of the City of Berkeley Berkeley, California Page 2

A *deficiency in internal control over compliance* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses in internal control over compliance. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the City Council, management, and the Alameda County Transportation Commission and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Dadanie & Associates

Badawi and Associates Certified Public Accountants Oakland, California December 21, 2012