ACTIA Technical Advisory Committee

Easter Seals Project ACTION:

"Status Report on the Current Use of Wheelchairs and Other Mobility Devices on Public and Private Transportation"



Presentation by Richard Weiner



Study Goal

Enhance ridership experience of wheelchair users (and other mobility devices) while ensuring their safe transportation by transit and other transportation providers

Purpose of Study

- Document research conducted to date
- Document perspectives of variety of key stakeholders
- Produce document that can be widely disseminated



Study Methodology

- Literature review over 50 documents
- Interviewed 22 diverse stakeholders
- Conducted policy roundtable conference call
- Conducted detailed on-line survey of people with disabilities 118
 responses



Survey of Disability Community

Objectives:

- Discover experiences and attitudes related to boarding and riding in transit vehicles, including using wheelchair tie-downs and occupant restraint systems (WTORS);
- 2. Identify usability information that may not be incorporated in current product designs; and
- 3. Identify training issues



Who Responded?

92% mobility device users

About 70% use power and/or manual wheelchairs

Quarter use scooters

Multiple device users - encouraged to select option that be

described their situation

Younger age demographic – 63% between 25 and 55, 9% 65+

Web-based survey available online





Key Survey Findings

Transportation Service Usage

Majority use ADA paratransit (about 75%)

Over 60% use fixed route bus

One-third rapid transit

Less than one-third light rail or streetcar.

65% use some form of fixed route at least monthly



Boarding and Maneuvering

17% unable to ride public and/or private transportation services

because of their mobility device

- Lifts that did not operate (41%)
- Lifts that malfunctioned while in use (37%)
- Operators who appeared not to be able to operate lifts (34%)

41% of respondents reported that there was "not enough space to turn the wheelchair around."



Personal Accessories and Equipment

80% carry backpack

51% carry grocery or shopping bags

41% carry laptop computer or a briefcase

25% say wheelchair tie-downs and occupant restraint systems (WTORS) caused problems with mobility device and/or personal accessories

Usability information that should be considered in the design of transportation systems - further research needed



Securement Issues

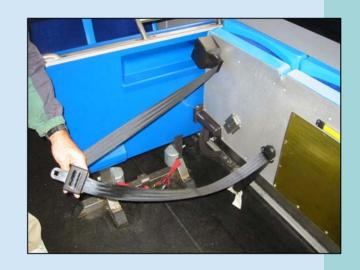
62% want device secured to protect themselves in event of crash

54% want securement because other passengers' safety

45% have devices secured on every bus ride

14% never

Vehicle operator error was the most reported reason for non-use of WTORS



Securement Issues (cont.)

20% of the time never ask operators to secure device – embarrassment/ rider's rushing

Half reported that wheelchair tie-downs are used with some difficulty or are very difficult to use

29% say occupant restraints usually don't fit the rider well

45% reported that their device either tipped over or shifted dangerously during rides



Support for WC-19 and Informing Users of this Option





Overwhelming support for ANSI/RESNA "WC-19" standard ('transit option' consisting of permanent brackets or loops on mobility aids for the attachment of vehicle tie-down equipment.)

45% aware of WC-19 - equipped wheelchairs (unrepresentative sample?)

76% would obtain feature (without accounting for cost)

Other wheelchair users **most** important source of information, followed by disability/advocacy organizations and vendors



Support for WC-19 and Informing Users of this Option (cont.)

Training

Sometimes operators don't secure a wheelchair even when rider asks

39% say attitudes of drivers varies greatly



Conclusions from Survey

- 1. Boarding and maneuvering problems
- 2. Problems with mobility device securement and occupant restraint
- 3. Training issues and needs

Broad acceptance of recently developed securement standards

Peer-to-peer networks within disability community important means of promulgating information about transit options

For transportation system design, should incorporate measures not only of person and device, but also what users are carrying



Findings from Literature Review and Stakeholder Interviews

Transit Vehicle Issues

Spaces for wheelchairs and securement equipment not standardized in vehicle interiors

Small vehicles present challenges due to limited interior space and vehicle suspension

Ramps can be a barrier when angle is steep, as allowed by current ADA vehicle guidelines

Aging lifts are a challenge to maintain and operate safely





Wheelchair Design, Purchasing, and Usage Issues

Issues with oversized wheelchairs

Oversized, overweight, or less maneuverable wheelchair/scooter/passenger combinations can result in inability to maneuver into or out of vehicles; damage to lifts; and create unsafe weight distribution on smaller vehicles



Transit providers have varying responses to oversized mobility aids, allowing whatever will fit, measuring and denying service to those exceeding "common" definition

Some paratransit agencies are "screening out" oversized wheelchairs during the ADA paratransit eligibility certification process



Non-wheelchair mobility aids and other items carried

Increased use of non-traditional mobility aids (Segways, wheeled walkers with seats, orthopedic strollers)

Backpacks, shopping bags, oxygen tanks can impact maneuverability or securement, block aisles – need more guidance

Shopping carts, baby strollers, service animals use wheelchair spaces



Transit Operational and Training Issues

Securement Issues

Some do not want securement - independence, stigma, fear of damage, invasive

Difficulty securing wheelchairs - lack of identifiable securement points, not enough space

Agency policies and information inconsistent; many have "mandatory" securement policies



Transit Operational and Training Issues (cont.)

Securement Issues

Accidents related securement small percentage, but most costly

Training and disability awareness of transit personnel sometimes inadequate - monitoring needed

Some consumers find drivers insensitive regarding securement needs



Regulatory and Policy Issues

<u>Lack of progress in making "Transit-safe" wheelchairs</u> <u>available</u>

"WC-19" transit option on only fraction of wheelchairs, unavailable on scooters

Health care funding policies and regulations don't address transportation capability and safety of wheelchairs

Transit providers, vehicle/equipment manufacturers want mandatory "certification" of transit-usable wheelchairs, but consumer advocates concerned about denying access to non-certified devices.



Elements of federal guidance are unclear

ADA regulations and guidance sometimes unclear or outdated, but draft revisions recently released

- 2" movement rule is vague with regard to how this should be measured
- Requirement for vehicle operators to push a manual wheelchair up a ramp
- Requirement for "sufficient clearances to permit a wheelchair or other mobility aid user to reach a securement location"
- FTA interpretation allowing "optional" versus "mandatory" securement policy
- Interpretations requiring non-wheelchair devices, such as Segways and walkers to be treated same as common wheelchairs.



Research, development, and industry standards

Voluntary industry standards and ADA vehicle requirements not harmonized

Some securement systems "overkill" on large urban buses, inadequate on small vehicles

Little government-sponsored demonstration in transportation arena



Education and dissemination of available resources

Information "transit-safe" wheelchair options (WC-19) not well disseminated

Auxiliary securement aids, such as wheelchair marking and tether straps, not well understood and lack guidelines or dissemination of best practices.

"Travel training" or vehicle orientation sessions and marketing can be used to educate wheelchair users regarding vehicle boarding and securement



Areas for Best Practices Identified in Literature Review and Stakeholder Interviews

Information available to wheelchair purchasers, users, and prescibers

Transit system policy statements and educational information

Training program elements

Auxiliary aids

Transit Vehicle Design and Equipment

Transit system performance monitoring



Next Steps

Final Report September 2007



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